



Case study report

Palm oil in Indonesia

2015

aidenvironment


NewForesight

iied

Commissioned by



About this project

This research forms part of a project funded by the IFC, the Dutch Ministry of Affairs, SECO and IDH the sustainable trade initiative in which Aidenvironment, NewForesight and IIED sought to develop a holistic transformation model to scale sustainability in smallholder dominated agricultural commodity sectors.

For more information about the project and to access other research reports in the series please visit:

About the organisations

aidenvironment

Aidenvironment is an independent value-driven consultancy. It advises clients in realizing their ambitions in sustainable market transformation in the most prominent commodity sectors. Aidenvironment is known for its in-depth knowledge, reliable quality and good advisory skills, and is continuously asked to work for frontrunners in the private, public and non-profit sector. For more information visit:

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Swiss Confederation

Federal Department of Economic Affairs,
Education and Research EAER
State Secretariat for Economic Affairs SECO

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 **idh** the sustainable
trade initiative

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The Sustainable Sector Transformation Model



Sector Governance Models



Service Delivery Models



Role of Voluntary Sustainability Standards



The Sustainable Sector Transformation Model



Case study: Cocoa in Ghana



Case study: Cocoa in Ivory Coast



Case study: Coffee in Vietnam



Case study: Cotton in Mali



Case study: Palm Oil in Indonesia



Phase I: Building a Roadmap to Sustainability in Agro-commodity Production

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The Sustainable Sector Transformation Model

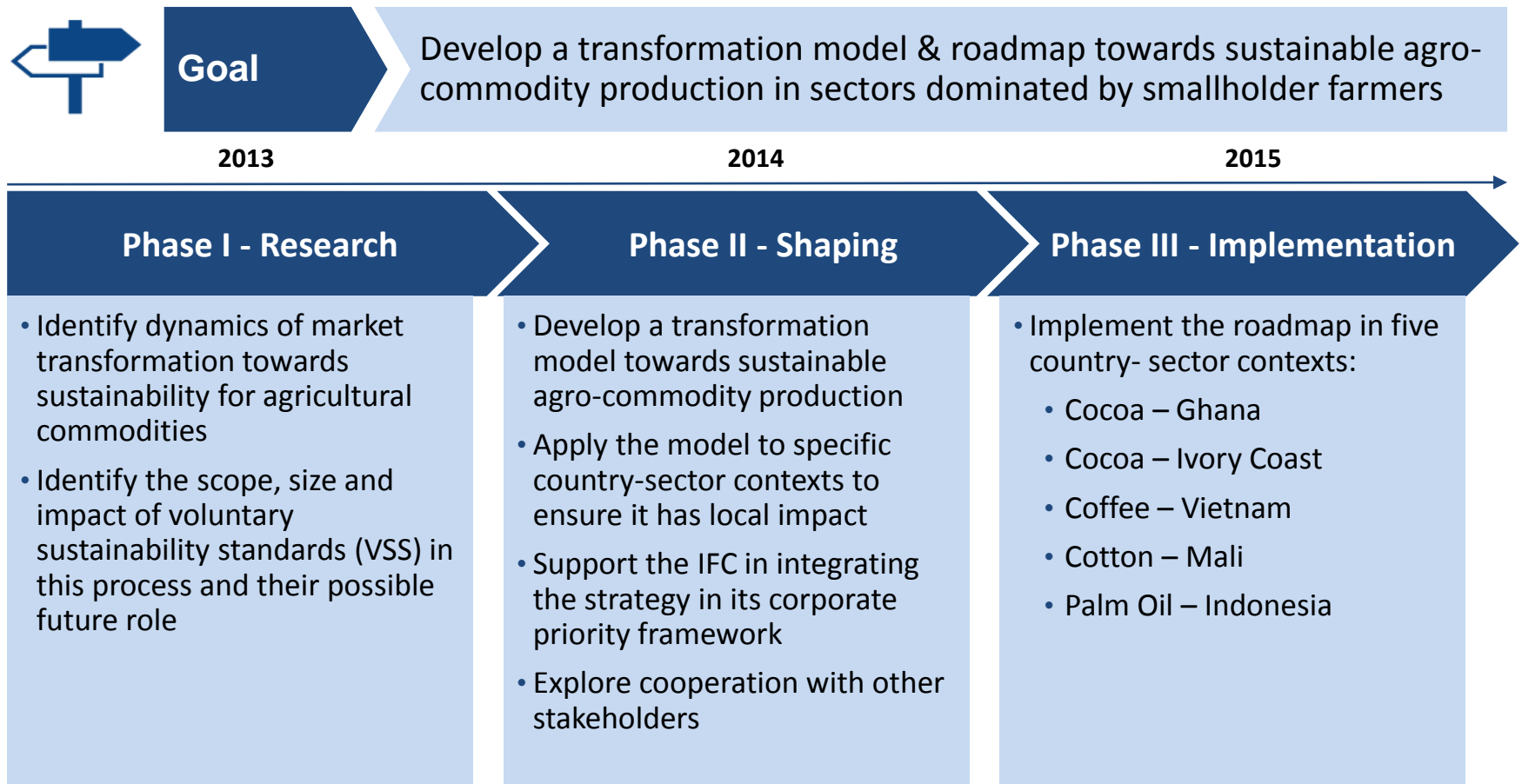
Case study– Palm oil in Indonesia

Appendix – the Sustainable Sector Scorecard



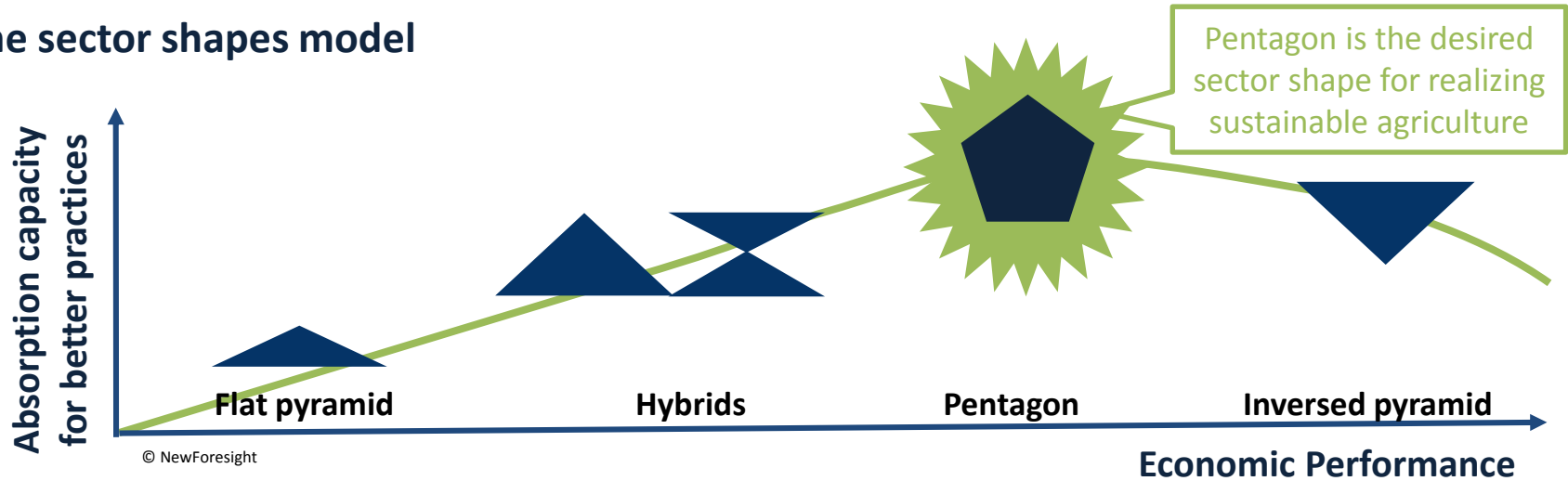
This research aims to develop a transformation model for sustainability in smallholder dominated agricultural commodity sectors

The three phases of the research



The success in scaling sustainability strongly depends on the degree of sector organization and economic performance

The sector shapes model



Type of competition	Race to the bottom		Competing on quality	Competing on efficiency
Level of organization	Very low	Low	High	Medium
Average farm size	Very small	Small	Medium	Very large
Economic performance	Very low	Low – medium	High	Very high
Absorption capacity for sustainability	Very low	Low – medium	High	Low – medium
Example of sector	Cocoa in Ivory Coast	Palm Oil in Thailand	Tea in Kenya	Soy in Brazil

Organizing the production base should be key priority and this requires an understanding of the forces that shape a sector

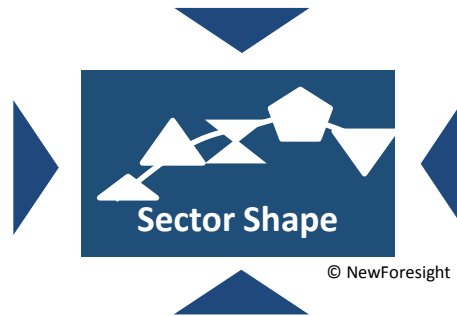
The forces model

Enabling environment

- Access to capacity building, inputs & finance
- Policy/regulatory framework & enforcement
- Access to land, tenure & property rights
- General education and health care
- Infrastructure
- Organized effective civil society

Production characteristics

- GAPS (minimum requirements)
- Crop perishability
- Ability to mechanize production
- Barriers to enter /investments
- Possibility to add value upstream



Market characteristics

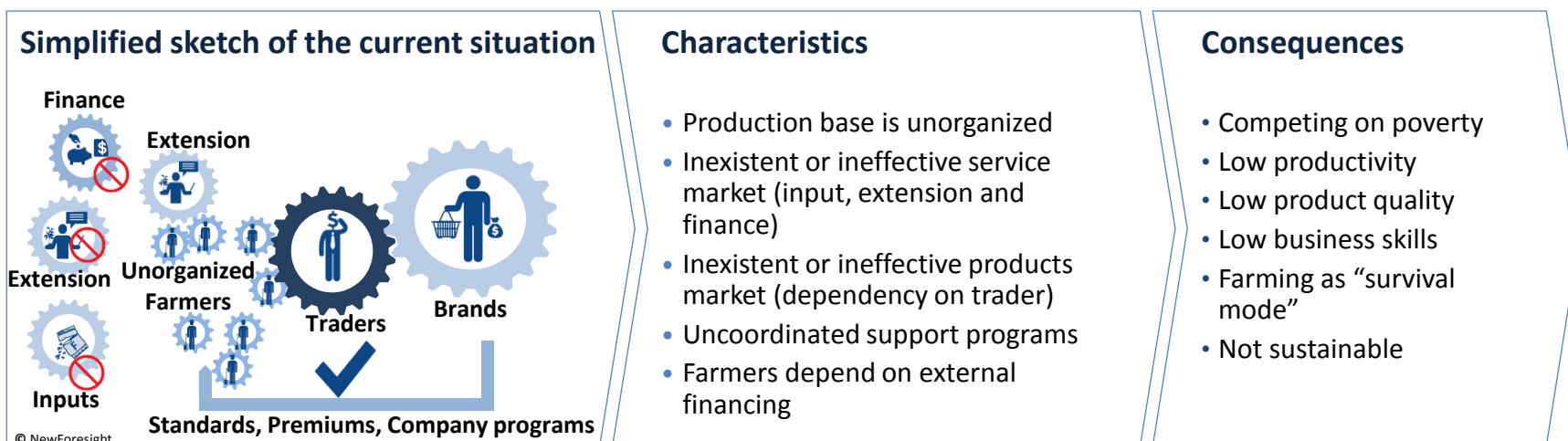
- Product Quality & safety requirements
- Visibility in end product
- Northern vs. Southern markets
- Power concentration in value chain
- Demand for sustainability impact
- Price volatility

Alternative livelihoods





- Alternative crops (within agricultural sector)
- Alternative occupations (also nonagricultural)
- Vocational diversification
- Migration (urbanization opportunities)

Flat pyramid shaped sectors have persistently high levels of poverty and poor social and environmental performance

What happens?

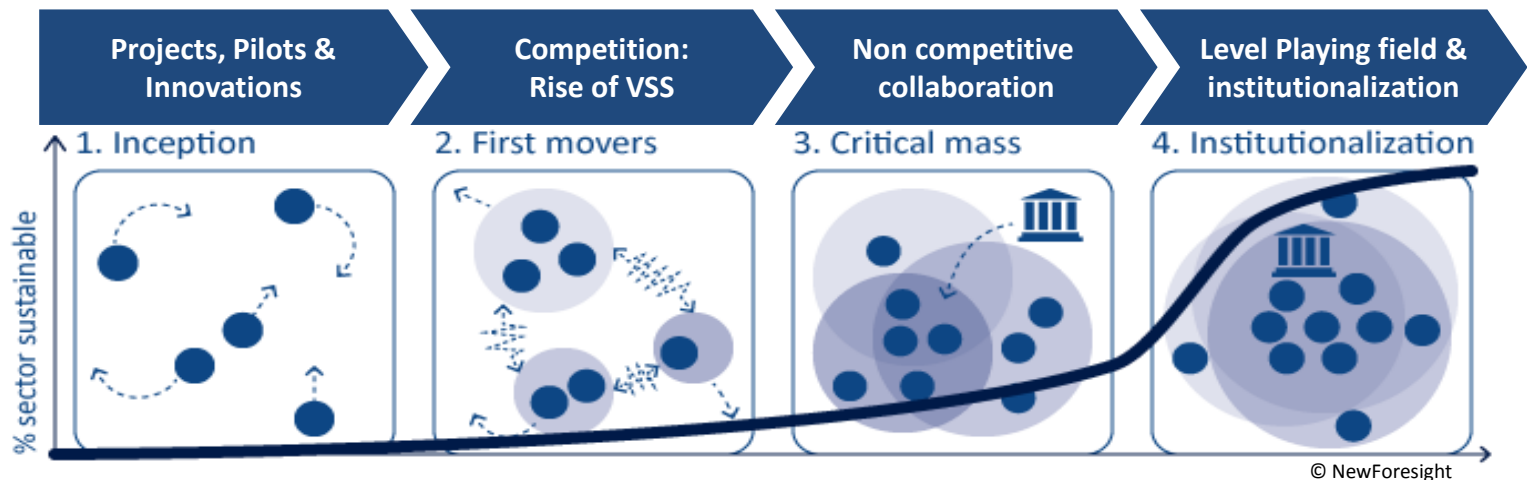


How does this apply to four agricultural commodities?

	Cocoa in Ghana & Ivory Coast 	Coffee in Vietnam 	Palm oil in Indonesia 	Cotton in Mali 
Economic	<ul style="list-style-type: none"> • Poverty • Low yields 	<ul style="list-style-type: none"> • High Yields • Low quality 	<ul style="list-style-type: none"> • Low yields 	<ul style="list-style-type: none"> • Poverty
Social	<ul style="list-style-type: none"> • Child labor, • Health & safety 	<ul style="list-style-type: none"> • Lack of alternative livelihoods 	<ul style="list-style-type: none"> • Poor labor conditions 	<ul style="list-style-type: none"> • Child labor, • Health & safety
Environmental	<ul style="list-style-type: none"> • Chemical pollution 	<ul style="list-style-type: none"> • Water depletion • Overuse of chemicals 	<ul style="list-style-type: none"> • Deforestation • Erosion 	<ul style="list-style-type: none"> • Chemical pollution • Soil depletion

Yet, current processes aiming for full sector transformation fail to reach a critical mass

Sector transformation explained: the S-Curve

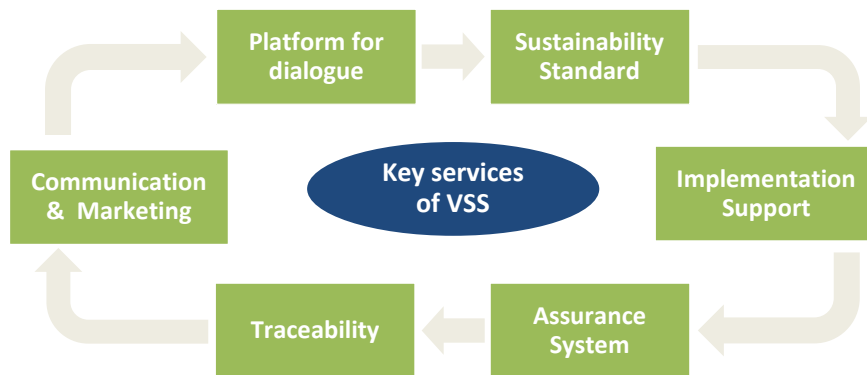


Driving commitment to sustainability	<ul style="list-style-type: none"> • Civil society 	<ul style="list-style-type: none"> • Front runner companies & donors 	<ul style="list-style-type: none"> • Follower companies & donors 	<ul style="list-style-type: none"> • All, including government
Producers adopting sustainable practices	<ul style="list-style-type: none"> • Those involved in specific, niche projects. 	<ul style="list-style-type: none"> • Early adopters, with existing sustainable capacity • Better organized and capitalized farmers 	<ul style="list-style-type: none"> • Late adopters, with sector-based support 	<ul style="list-style-type: none"> • All
Intervention	<ul style="list-style-type: none"> • Projects 	<ul style="list-style-type: none"> • Standards and certification 	<ul style="list-style-type: none"> • Non-competitive investments 	<ul style="list-style-type: none"> • Regulation and non-competitive investment
Market demand	<ul style="list-style-type: none"> • Niche 	<ul style="list-style-type: none"> • Growing, but not yet mainstream 	<ul style="list-style-type: none"> • Mainstream 	<ul style="list-style-type: none"> • License to operate
Coordination	<ul style="list-style-type: none"> • None 	<ul style="list-style-type: none"> • Competition 	<ul style="list-style-type: none"> • Emerging alignment and collaboration 	<ul style="list-style-type: none"> • Full alignment

Voluntary sustainability standards (VSS) are an example of supply chain driven instruments that promote sustainability

The value added by VSS

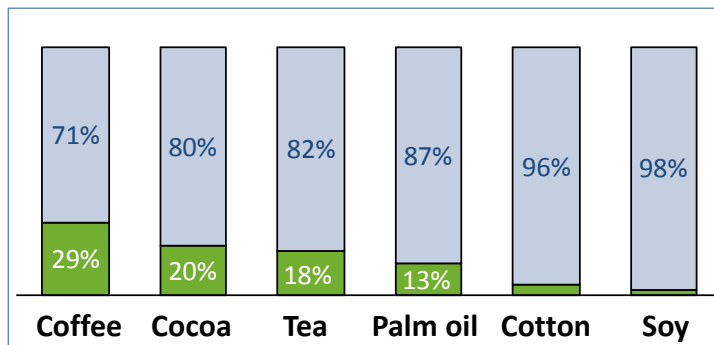
Key services of VSS



In response to public sector failure to address sustainability, VSS added value by :

- Creating consumer and industry awareness on sustainability
- Providing a platform for dialogue and governance
- Operationalizing the concept of sustainability into concrete practices and norms
- Mobilizing market driven incentives for sustainability
- Mobilizing investments in producer organization and training
- Promoting transparency in supply chains combined with assurance and traceability to substantiate sustainability claims

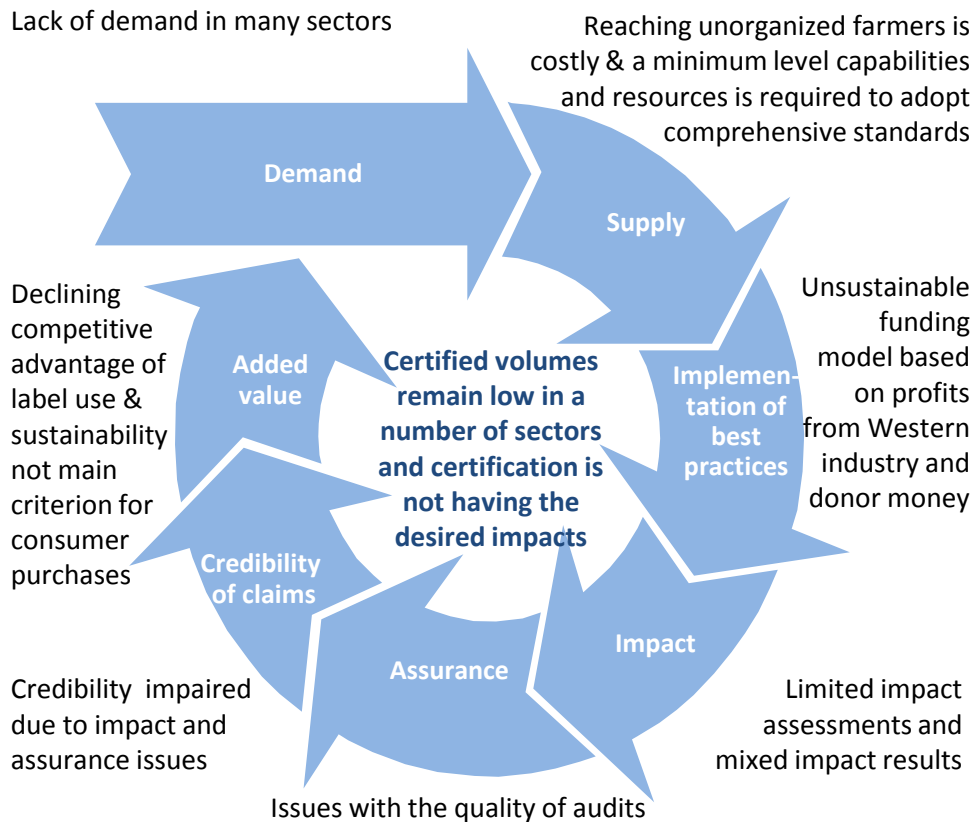
Market shares of certified production (2013)



VSS face serious challenges to reach critical mass in sectors dominated by unorganized smallholders

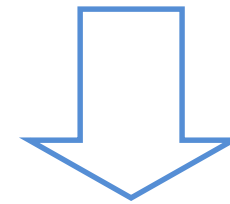
The challenges faced by VSS

Constraints in the VSS value cycle



Key barriers to reach the tipping point in smallholder dominated sectors

- Lack of demand for certified production
- Need to proof of impacts
- High costs and weak business case for smallholders



Today's challenges demand for

- A different perspective on sector transformation
- New partnerships
- Complementary approaches, innovative solutions and new business models

Achieving a critical mass in sector transformation requires investments that support farm quality and sector quality

Outcomes and requirements for achieving farm- & sector quality

Farm quality



Farm quality - outcomes

- Farmers (and their workers) earn a decent livelihood
- ... are adaptive, resilient and innovating
- ... produce at optimum productivity and product quality levels
- ... have positive social & environmental impact

Farm quality – system requirements

- Apply required knowledge (business & GAP)
- Optimize input use
- Viable farm size
- Sufficient negotiating power
- Respect social & environmental norms / laws
- Farmers are entrepreneurial and have the financial capacity to manage risks and to invest in their farms

Sector quality



Sector quality - outcomes

- Good product reputation on world market
- The sector is resilient in the face of market volatility and climate change
- The sector has a net positive impact on natural capital and quality of life in rural communities

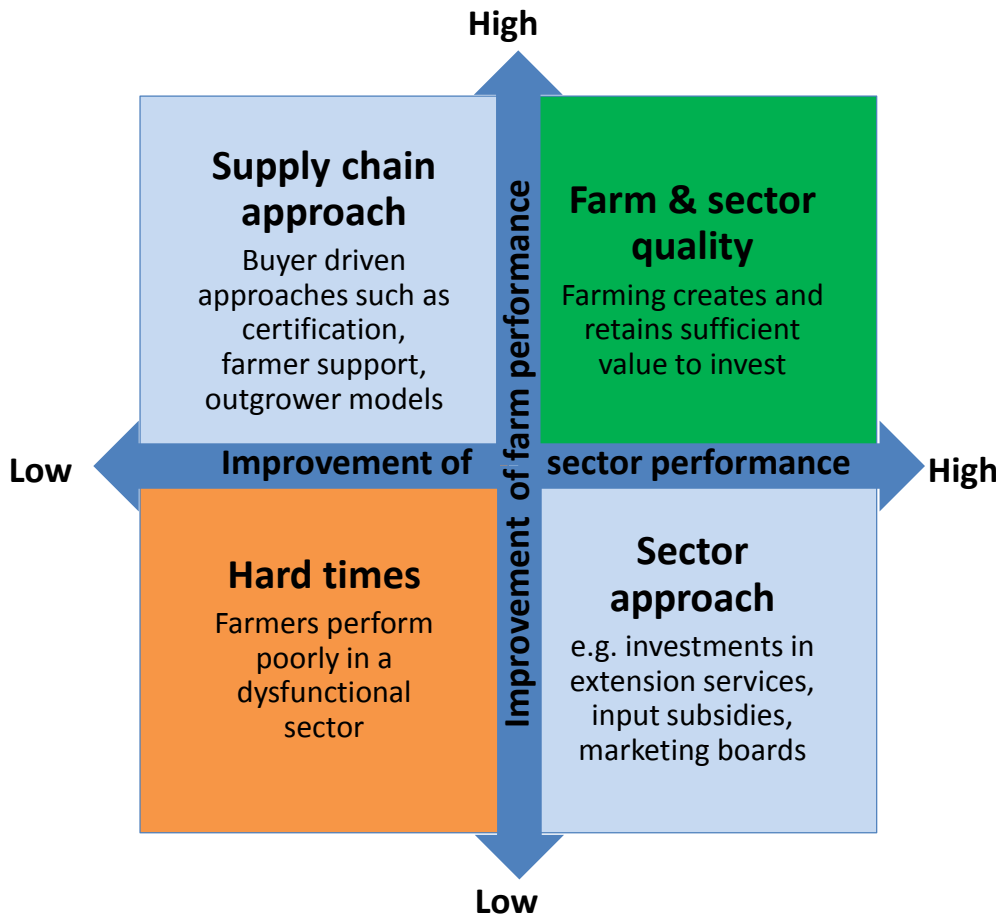
Sector quality – system requirements

- Is able to ensure access to quality technical assistance, inputs and finance
- Is able to reward good performance (e.g. sustainability & quality) and remove worst practices)
- Production base captures sufficient % of consumer value and re-invests in the sector
- The sector manage or organize collective action on public goods and natural capital
- Ensures a balanced voice and control between different stakeholders

Whereas current models focus on either supply chain approaches or sector approaches, reaching farm and sector quality requires both

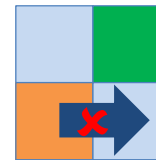
Sector transformation models

Focus of sector transformation



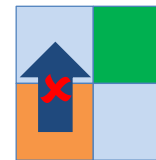
Level of success per chosen focus

Focus on the sector approaches



- Public services have often not been client-centred and subject to political interference
- High cost of extension services and input subsidies – create entrenched vested interests
- Marketing boards block traceability and do not meet buyers' needs for quality & integrity

Focus on the supply chain approaches



- Scale and scope of impact restricted by demand
- Only reach low-hanging fruit
- Creates islands of sustainability
- Does not knit together farms, communities and landscapes

Desired focus



- Holistic approach towards sector transformation
- Focus on farm- & sector performance
- Focus on incremental improvement and removal of worst practices
- Focus on sector capacity to re-invest in sustainability

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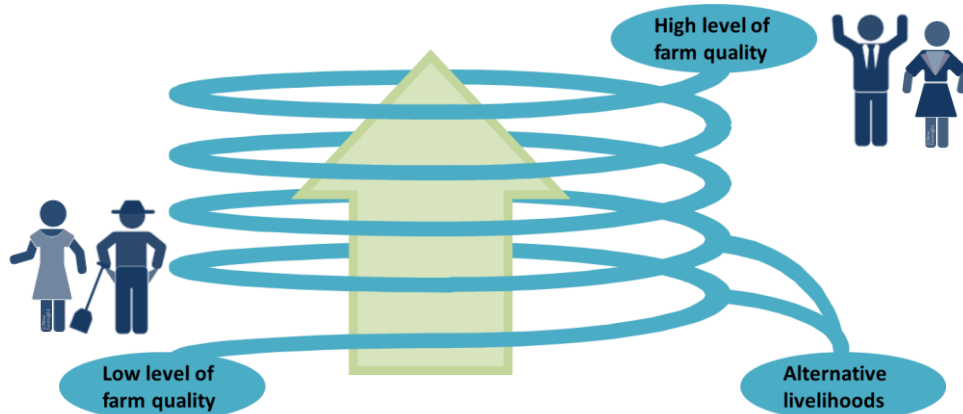
Appendix – the Sustainable Sector Scorecard



Two key principles guide the sector transformation model

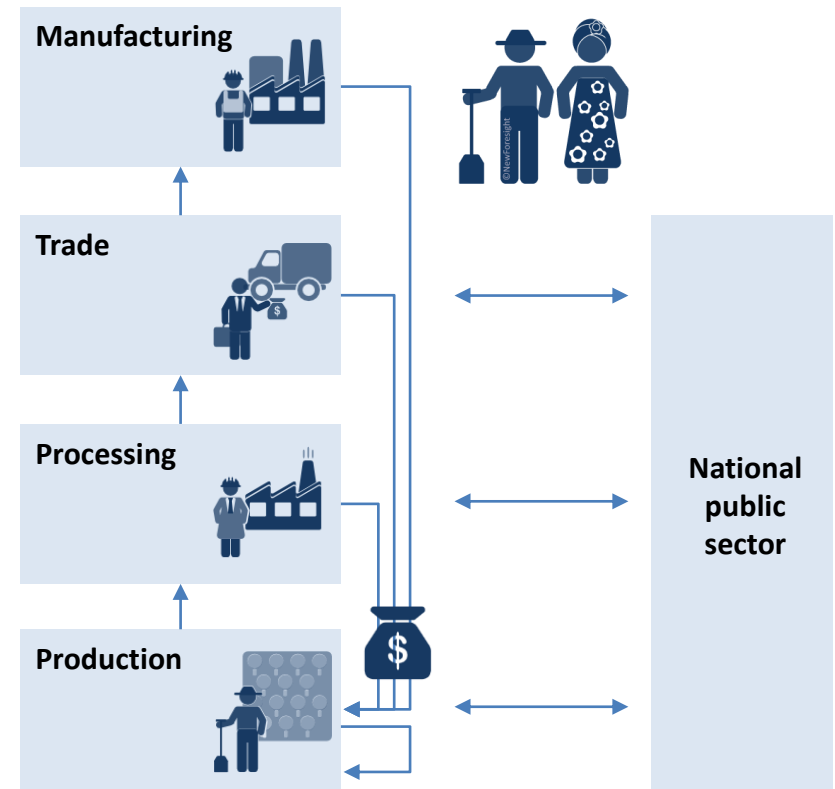
Guiding principles of the proposed transformation model

I. Continuous improvement on farm quality



- An intrinsic business case is in place for continuous improvement on farm quality
- Mechanisms should be put in place that reward Farm Quality (step wise) and remove worst practices
- A level playing field should exist for all farmers to get a fair chance to upgrade their farm

II. Sufficient value capture at production base



The sector transformation model provides a comprehensive framework along which strategies could be designed

The sustainable sector transformation model and its building blocks



I. Sector alignment & accountability

- Platform for sector dialogue, alignment and coordination
- Shared vision and interest: FQ and SQ
- Joint strategy towards vision
- Alignment of investments, technology packages and farmer support measures
- Monitoring, assurance and learning



III. Public sector governance

- Regulation and governance of market
- Support mechanisms by the government



IV. Organization of the production base

- Effective producer organization for the service market
- Effective producer organization for the product market



II. Strengthening of demand

- Market alignment and discipline
- Good buying practices
- Product traceability



V. Organization of the service sector

- Technical assistance
- Input provision
- Financing

The required steps should follow a logical order to be most effective

Organizing the building blocks

- The extent to which the five building blocks need to be strengthened is context specific, but a focus on only one or two dimensions is bound to lead to a failure to completely transform sectors .
- This transformation is likely to be a process that takes a number of years
- It follows some consecutive steps in order to be most effective
- Whereas the first steps can be described in generic terms, follow up steps will be dependent on the specifics of the sector

1

A group of stakeholders with a critical weight in the sector takes the initiative to transform the sector. The initiating group should engage the other major actors and develop a shared vision on farm- and sector quality and the implications for the organization of the production base and the organization of the service sector.

2

The major actors align behind this vision, develop a strategy to realize the vision and agree on a monitoring and assurance mechanism. Accountability is key and requires a strategy that is measurable. Many of the failed transformation initiatives lack joint accountability.

3

The production base is reorganized effectively for the service- and product market. Vice versa the service sector should cater effectively to the production base. This is not a matter of organizing one before the other. It is about a stable symbiosis between service- and production sector, where producers can pay for services that will further their continuous improvement cycle.

4

Implementing the vision/strategy will require a combination of public and market-oriented measures, based on capacity and desire to implement change in the sector. If the dominant actor is the government, then the initial focus of the transformation should be on improving public sector governance. If the private sector is relatively concentrated and buying companies, traders or service providers have leverage over producers, then the role of the private sector in realizing the transformation will likely be stronger. Both always have to be involved in order to ensure consistent messages and incentives towards farmers, whether via demand, service delivery or policy. In line with this thinking, the public or private sector have an important role to build up a professional service sector.

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The Sustainable Sector Transformation Model











Case study– Palm Oil In Indonesia

Appendix – the Sustainable Sector Scorecard



We have now finished the first draft presentations of the five case studies and will discuss these with the major stakeholders

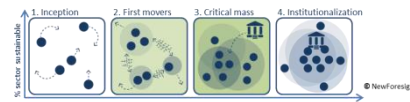
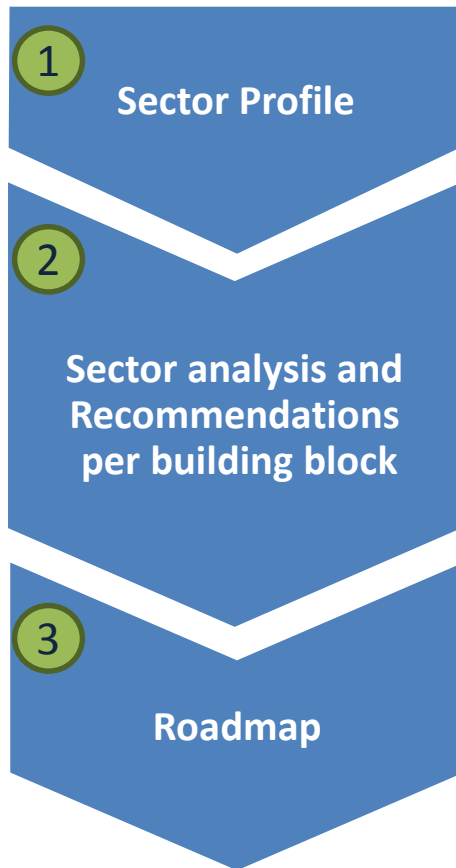
Overview of the five case studies

Sectors	Cocoa 	Cocoa 	Coffee 	Cotton 	Palm Oil 
Countries	Ivory Coast 	Ghana 	Vietnam 	Mali 	Indonesia 
Team	Jan Willem Molenaar (Aidenvironment) Laure Heilbron (NewForesight)	Emma Blackmore (IIED) Laure Heilbron (NewForesight)	Joost Gorter (NewForesight) Laure Heilbron (NewForesight)	Jan Willem Molenaar (Aidenvironment)	Jan Willem Molenaar (Aidenvironment) Jonas Dallinger (Aidenvironment)

In this presentation we will zoom in on the palm oil in Indonesia case Study

The cases studies have been conducted in three steps: sector profile, analysis per building block and roadmap development

Steps



	Description	*	**	***
Platform for sector dialogue, alignment and coordination	<ul style="list-style-type: none"> Representation of all major stakeholders in the sector National buy-in and balanced voice different stakeholders Management at arm's length from government – though with government as key stakeholder Systems of checks & balances Clear roles & responsibilities Commitment of resources Strong leadership and facilitation 	No platform exists.	A platform exists, but not all crucial stakeholders participate / several platforms exist in parallel.	Platform exists which includes all major relevant stakeholders.
Shared vision and interest: on Farm Quality and Sector Quality	<ul style="list-style-type: none"> With minimum & aspiration levels. 	No actors in the sector promote sustainability or only very isolated activities.	<ul style="list-style-type: none"> Strong vision exists, but not shared / sharing of weak vision. Different actors promote different concepts of FQ, lower company commitments undermine strong vision. 	Yes, the sector is fully aligned on a strong vision for FQ and SQ.
Joint strategy towards Vision, Including clear KPIs	<ul style="list-style-type: none"> Including clearly defined objectives and KPIs. Includes a long-term vision with sequenced milestones. KPIs need to be meaningful, measurable. 	No strategy in place.	<ul style="list-style-type: none"> Some strategy exist, but is either weak or not joint Different actors follow different strategies to reach their sustainability objectives of different dimension 	Clear, joint strategy of the steps to be taken to reach FQ and SQ and clear roles and responsibilities as well as commitments of different stakeholders.

- Collection of sector background information (structure, S-curve, forces, sector shape and farm quality)
- Identification of current status per sub-building block
- Description of desired status
- Appreciation of current status according to Sustainable Sector Scorecard scored */ **/ *** (higher is better) (16 sub-building blocks see appendix A for scoring framework)
- Identification of next steps per building block (5 building blocks)

		Sector alignment & accountability	Public sector governance	Organization of production base	Strengthening of demand	Organization of service sector
1	Clarify business case of BCI, IPM and soil fertility restoration approaches as well of other desired sustainability impacts					✓
2	Create/strengthen buy-in for these approaches with key stakeholders (notably CMDT and UN-SCPC) and translate this into a vision, strategy and KPIs. Strengthen IPC to facilitate process	✓				
3	Clarify finance needs, determine appropriate finance mechanisms for different kind of investments and attract financiers based upon clear business case					✓
4	Set up a data collection system on KPIs and analysis system with a wider set on farm metrics and use it to improve the sector strategy and promote farmer performance	✓				
5	Use investments to build a more flexibility and participation in CMDT's farmer support approach and to ensure an efficiency in input supply					✓
6	Strengthen IPC, CMDT and UN-SCPC in joint sector coordination	✓	✓	✓		
7	Ensure transparency in price setting between CMDT and UN-SCPC		✓			
8	Create awareness on worst practices (e.g. child labor) and attack root causes of these issues (e.g. access to schooling)		✓			
9	CMDT develops a clear marketing strategy for BCI cotton with good signals for the market and international buyers demand more firmly BCI cotton and co-invest in sector improvement				✓	
10	Promote consolidation of cooperatives into larger units and strengthen capacity to deliver additional services to their members (also non-cotton related)			✓		

- Consolidation of priority steps to obtain sustainable market transformation
- Insights in business case

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Sector profile

Gap analysis




Priority steps & business case

Appendix – the Sustainable
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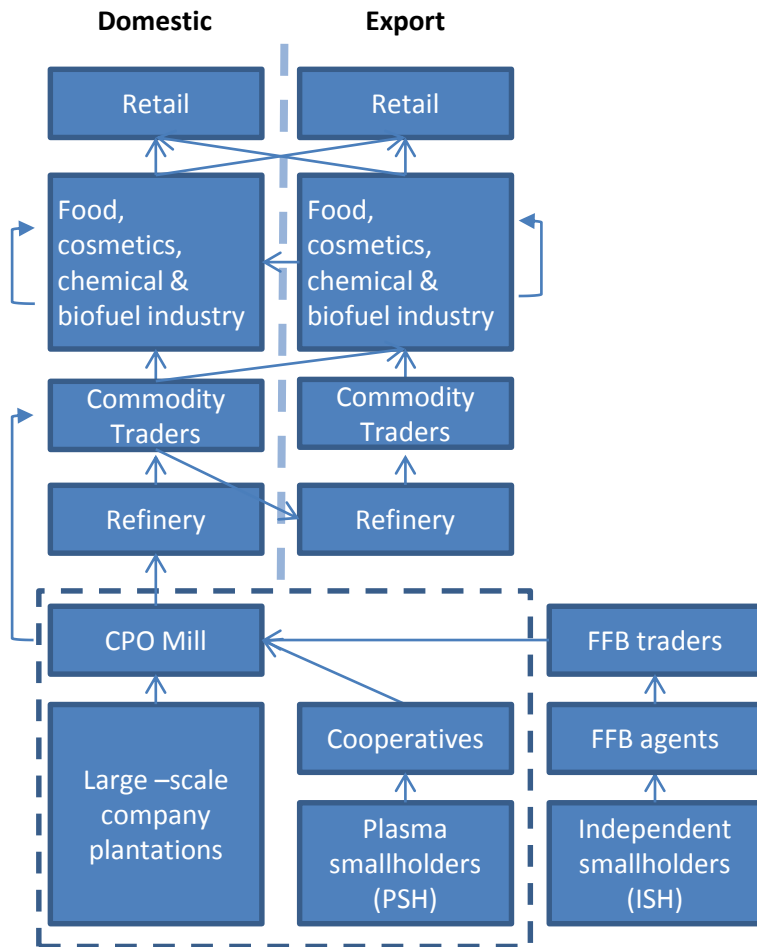
Palm oil is the most important agricultural crop in Indonesia over 40% is produced by smallholders

Palm oil in Indonesia

General profile		Economic profile		Sector profile (smallholders)	
					
Size (square kilometers)	1,904,569 ¹	GDP (in \$ billion)	867.5 ¹	Planted area (mio ha)	10.6 ²
Population size (millions)	253.6 ¹	GDP per capita (in \$)	5,200 ¹	Average oil yield (ton/ha)	2.54 ²
Median age	29.2 ¹	GDP per sector		CPO production (mio ton)	26.9 ²
Rural population	49.3% ¹	- Agriculture	14.3% ¹	Number of smallholders (mio)	1.47 ⁴
Labor force in agriculture	38.9% ¹	- Industry	46.6% ¹	Smallholder farm size	3 ha
		- Services	39.1% ¹	Total export value (\$ mio.) (whole sector)	17,617 ³
				% of national export value	8.3% ³
				Export value % of GDP	2% ³

Sources: ¹CIA Factbook, ² Badan Pusat Statistik, Statistics Indonesia, ³The Observatory of Economic Complexity, total palm oil exports, ⁴Aidenvironment et al. 2013, calculation using total area managed by smallholders and average size of their plantations.

Palm oil is a versatile product with a long and complex value chain serving domestic and foreign markets



Value chain of palm oil

- Versatile product with application in the food, chemical, personal care and biofuel industry
- Long and complex value chain, making traceability difficult and costly
- A handful of commodity traders control global palm oil trade
- A number of very large companies are vertically integrated
- Around 1,600 large and medium sized companies with CPO mills and own plantations
- Cooperation model of companies with smallholder cooperatives in plasma schemes
- Increasing number of independent smallholders mostly selling to agents and receiving limited support

As a large industry of national importance and a lot of NGO attention, the palm oil sector has a wide range of stakeholders in Indonesia

Main stakeholders

Sector alignment & accountability

- **(Inter)national multi-stakeholder initiatives** –RSPO, POIG, Industry Manifesto, TFA, SHARP, PIS-Agro, SHARP or UNDP commodity platform.
- **National industry initiatives** – KADIN, GAPKI, IBCSD
- **NGOs and coalitions** – Greenpeace, WWF, Sawit Watch, FoE.
- **Voluntary sustainability standard**– RSPO, ISCC
- **Mandatory government sustainability standard** - ISPO
- **Land use monitoring initiatives** – WRI, individual company efforts and NGO as watchdogs

Public sector governance

- **Ministry of Agriculture** – ISPO, company community relationship, plantation licensing guidelines, guidelines to evaluate plantation
- **National Land Agency** – Demarcation of plantation boundaries
- **Ministry of Environment** – Environmental impact assessment
- **Ministry of Forestry** – forest release
- **Provincial government** – province spatial plan
- **District government**– district spatial plan, location permits, monitor community company agreements

Organization of production base

- **Government extension**– provide TA
- **KUDs**- cooperatives managing plasma
- **Trader networks** – traders managing FFB supply from independent smallholders
- **SPKS** – national smallholder union
- **APKASINDO** – association of smallholders
- **NGOs /agencies** - organizing smallholders -

Strengthening of demand

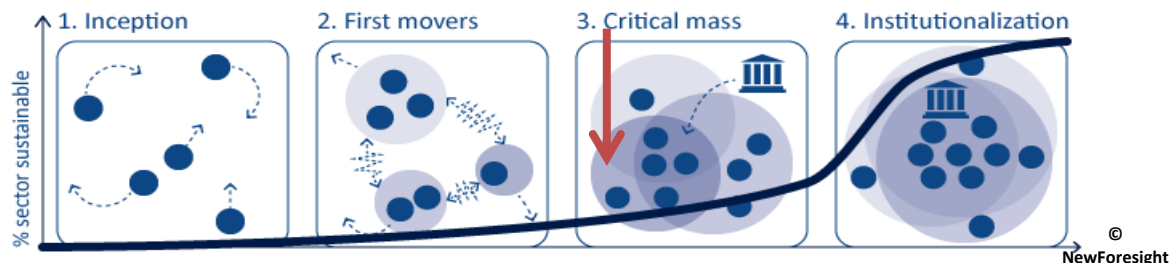
- **Producer companies** – RSPO membership, ISPO obligations
- **Commodity traders** – NFPC and traceability commitments
- **Brands & retail** – commitments for RSPO traceable palm oil in western markets

Organization of service sector

- **Plasma schemes** – company provides plantation development, facilitates finance and technical assistance
- **KUDs**– transport, access to subsidized fertilizer
- **Private providers**– fertilizer and agro-chemical providers

The Indonesian palm oil sector has reached the critical mass phase triggered by continuous civil society campaigns and western market demands

The S Curve of market transformation



	Characteristics of current phase: critical mass	Characteristics of next phase: Institutionalization
Triggers for change	<ul style="list-style-type: none"> Persistent deforestation, GHG emission, land conflicts, labour issues and low smallholder yields 	<ul style="list-style-type: none"> Competition between jurisdictions on sector quality Competition between producers on farm quality
Main change agents	<ul style="list-style-type: none"> International and national NGOs RSPO (12% of area planted in Indonesia is certified but hardly any ISH, global uptake of certified production 42%) Western buyers and recently large traders Western governments (EU-RED) Indonesian government (ISPO, Green Growth agenda) 	<ul style="list-style-type: none"> Government of Indonesia provides incentives for well performing jurisdictions Aligned market provides performance based incentives and excludes worst practices Buyer countries promote sourcing of sustainable palm oil
Driving forces for the market	<ul style="list-style-type: none"> NGO campaigns, climate change debate, downstream pressure Sustainability requirements for biofuels in EU and USA Pressure of investment community 	<ul style="list-style-type: none"> Increased transparency allows to manage reputational risks, assess sustainability performance and increase brand value Longer term viability of the sector (for market and government)
Limitations & barriers	<ul style="list-style-type: none"> Cost and market limitation of RSPO Remaining questions on impact and credibility of RSPO / ISPO Limited outreach to independent smallholders Regulatory framework provides hurdles to sustainable practices 	<ul style="list-style-type: none"> Willingness of ISPO to open to wider stakeholder interests Lack of trust from stakeholders in ISPO Ability of RSPO to innovate and include independent smallholders Lack of monitoring and enforcement capacities Lack of demand from major markets

Economic attractiveness and loose enforcement of regulatory framework are the main forces leading to a hourglass structure

The forces shaping the sector

Production characteristics

- High up-front investments with 3-4 years of no cash flow (payback in 5-10 years)
- Regular, stable returns over the 25 years
- Limited push for mechanization
- Variety & harvesting determines oil content
- FFB needs to be processed within 48 hours in CPO mill to ensure quality
- Higher productivity than alternative vegetable oil crops

Alternative livelihoods

- Limited comparably attractive alternatives in agriculture
- In frontier areas, rural infrastructure investments through oil palm companies
- Low labor requirements allows smallholders to diversify into other livelihood activities
- Increasing urbanization leads to absent landlords



Enabling environment

- Provision of large land concessions to private companies
- Limited public sector rural development
- Regulation over company community relationship but limited monitoring
- Contradicting land use planning and monitoring
- Legal performance requirements via ISPO
- Government requires micro-finance

Market characteristics

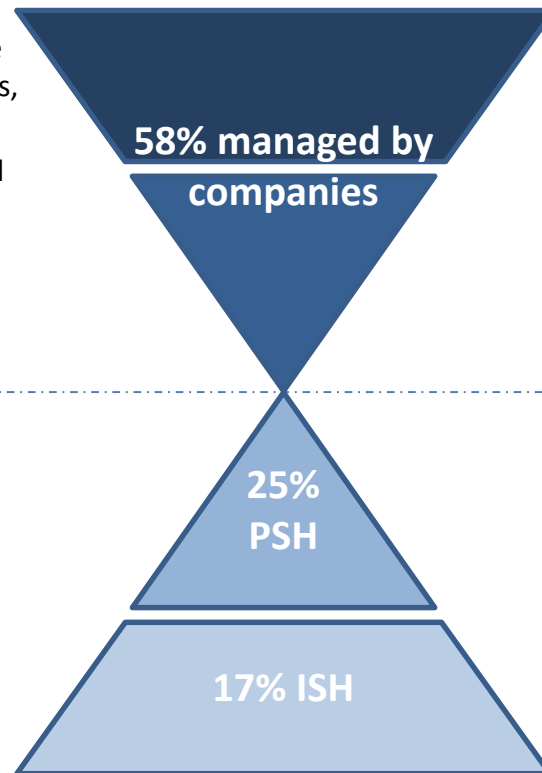
- Limited CPO quality requirements and visibility in end products
- Growing market and price advantage over other vegetable oils
- World market price linked to other vegetable oils
- Large domestic market (26% of production)
- Export to India (29%), EU (19%), China (12%)
- Western brands and global traders commit to RSPO, ISCC or zero-deforestation

The palm oil sector in Indonesia has the hybrid shape of an hourglass

Level of organization

- Vast areas of plantations are managed by professional, large scale, multi-national companies, often vertically integrated
- A large number of medium and large national companies exist, mainly serving domestic or southern markets or as third-party suppliers of multi-nationals
- A significant share of smallholders is organized in plasma schemes (PSH), with varying degree of support
- A large and rising number of smallholders develop their plantation independently (ISH) and operate informally

10.6 mio ha of land planted with oil palm



Level of performance

- Large companies are highly profitable and efficient but there is still room to increase land use efficiency
- They are associated with large environmental and social impacts (deforestation, GHG emissions, social conflicts)
- While the larger players increasingly compete on brand reputation and implement CSR policies,
- Medium sized companies, less transparent and less confronted with sustainability requirements, compete only on price
- PSH are in a regulated relationship with the larger companies they supply and receive finance and support
- Their performance and organization can vary but is usually higher when compared to ISH
- Increasingly PSH get independent as their company contracts expire
- ISH usually have a limited knowledge on oil palm cultivation and their farms are underinvested which results in low yields, low quality FFB
- They largely expanding on agricultural land or land cleared for other purposes but lack formal land titles

To smallholders oil palm already provides an attractive income but the potential to increase efficiency is large

Goals

Requirements

Farm Quality	Current situation	Desired situation
Income	<ul style="list-style-type: none"> Attractive income from oil palm but potential to improve 	<ul style="list-style-type: none"> Palm oil farmers are able to invest in their farms, improve their living standard and save for replanting
Yield and quality	<ul style="list-style-type: none"> Average FFB yield of ISH is 13.1 tons / ha Contamination with non-hybrid seeds up to 50% Limited implementation of quality standard 	<ul style="list-style-type: none"> Farmer FFB yields exceed 22 t/ha on average contributing to industry wide oil yield of above 5 t/ha Farmers sell high quality FFB from hybrid oil palm varieties
Resilience	<ul style="list-style-type: none"> Farmers often invest in expansion or off-farm activities, increasing resilience Below 20% are expected to fully depend on oil palm for their household income 	<ul style="list-style-type: none"> Increased saving and alternative livelihoods allow farmer to deal with price or weather shocks Farmers invest in social and health insurance
Positive social & environmental impact	<ul style="list-style-type: none"> Land burning for clearing Expanding into protected areas, HCV and forests Provides rural employment but conditions on smallholder plantations can be poor Land tenure is often unclear, informal and conflicting 	<ul style="list-style-type: none"> Respect of (inter)national norms and conventions on labor, chemicals and environment Farmers respect a nationally aligned land use planning and have secure land titles Farmers apply environmentally friendly farm practices and foster soil fertility and carbon content
Application of Good Agricultural Practices (GAP)	<ul style="list-style-type: none"> Lack of agronomic understanding of oil palm 	<ul style="list-style-type: none"> Farmers apply GAP and respond to changing conditions
Optimize input use	<ul style="list-style-type: none"> Lack of use of hybrid seedlings Lack of fertilizer (chemical and organic) use Lack of using EFB 	<ul style="list-style-type: none"> Farmers use only high performing hybrid seedlings Farmers use high quality chemical and organic fertilizer at right doses, timing., etc.
Viable farm size	<ul style="list-style-type: none"> Average farm size of ISH is 3 ha 	<ul style="list-style-type: none"> Each farmer has at least 3 ha well managed oil palm which is a good livelihood basis, especially if complemented by other crops or activities
Negotiation power	<ul style="list-style-type: none"> Negotiation power is yet insufficient, and transparency on pricing is lacking, because farmers are unorganized 	<ul style="list-style-type: none"> Farmers can negotiate sales with a number of buyers based upon reliable information on prices and quality through transparent and competitive markets or producer organization
Willingness and financial capacity to invest in their farms	<ul style="list-style-type: none"> Farmers outsource most work and manage farm at distance with limited quality control Farmers prefer to invest in expansion or off-farm activities, rather than intensifying existing farms Limited access to finance 	<ul style="list-style-type: none"> Farmers become more engaged in plantation management Farmers make informed decisions to invest in the long-term performance of their farms - prioritize sustainable intensification over expansion - and save for replanting. Farmers can access finance at viable terms and conditions

The Indonesian palm oil sector is highly profitable but challenged by its reputation in the world market

Goals
Requirements

Sector Quality	Current situation	Desired situation
Competitiveness and reputation	<ul style="list-style-type: none"> Palm oil is highly competitive but the reputation in Western markets is bad Large potential to increase land use efficiency 	<ul style="list-style-type: none"> Sustainable intensification of plantations, maximizing land use efficiency to meet growing demand for oil palm
Resilience	<ul style="list-style-type: none"> The sector manages to absorb fluctuating prices Large monocultures pose potential risk to pest infection and climate change 	<ul style="list-style-type: none"> Resilient and sustainable landscapes ensure that communities are able to adapt to climate change Expansion rates are managed to avoid oversupply
Net positive impact on natural capital and quality of life in rural communities	<ul style="list-style-type: none"> Large scale deforestation, land burning and GHG emissions Concerns about workers rights and working conditions Frequent land conflicts 	<ul style="list-style-type: none"> Palm oil contributes to the livelihoods of sustainable communities Palm oil is one commodity in sustainably managed landscapes
Access to inputs, finance and technical assistance	<ul style="list-style-type: none"> ISH often have limited access, especially in remote areas Capacity to produce hybrid seedlings not sufficient 	<ul style="list-style-type: none"> Necessary infrastructure is in place Service providers are competing on quality and reach and are available to oil palm farming communities
Rewarding good performance and removing worst practice	<ul style="list-style-type: none"> Limited incentives for ISH to produce quality Lack of infrastructure undermines quality Market outlet for any type of quality can be found Challenge to reject FFB from illegal farms 	<ul style="list-style-type: none"> The necessary infrastructure (streets, transport) to produce quality FFB is in place and ISH receive the necessary incentives Worst practices do not find a market
Value captured at production base	<ul style="list-style-type: none"> Value captured by large private companies and government officials Returns are invested in expansion or other sectors 	<ul style="list-style-type: none"> Production base captures sufficient value to invest in sustainable practices Fair share of value amongst corporates, smallholders and workers
Collective action on public goods and natural capital	<ul style="list-style-type: none"> Individual companies invest in infrastructure Isolated community projects 	<ul style="list-style-type: none"> The sector collectively invests in public goods and natural capital and contributes to landscape management approaches
Balanced voice between different stakeholders	<ul style="list-style-type: none"> Smallholders are underrepresented in sector initiatives NGOs are not actively included in certain initiatives 	<ul style="list-style-type: none"> The sector is governed by a balanced representation of stakeholders

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Rapid transformation of the market will affect smallholders but initiatives to improve their performance on a large scale are lacking

Main conclusions of sector analysis

Sector alignment & accountability

- Multiple platforms exist, but fail to create a joint vision and to align investments to promote smallholder performance, leading to certain patches of sustainability without landscape impacts
- Farm quality and sector quality are not consistently monitored, and current efforts focus on large-scale plantations.

Public sector governance

- Government regulation on land tenure, forest protection, pricing, quality and farm inputs lack consequent enforcement and do not sufficiently promote farm quality

Organization of the production base

- A large and increasing share of smallholders in unorganized impeding efficient and fair service provision, FFB trade and monitoring of practices

Strengthening of market demand

- Increased efforts in traceability do not yet reach ISH
- Market discipline lacks to exclude worst practices
- Building long-term relationship with ISH is not a priority

Strengthening the service sector

- There is a structural lack in service providers, despite potential farmer capacity to pay for services
- There is a sector-wide lack of access to long-term finance for smallholders to rehabilitate or replant plantations

Multiple platforms exist, but fail to create a joint vision and to align investments to promote smallholder performance, leading to patches of sustainability without landscape impacts

I. Alignment & accountability – current and desired situation (1/2)

	Score	Current situation	Desired situation
Platform for sector dialogue, alignment and coordination	**	<ul style="list-style-type: none"> • Sustainability initiatives mostly driven by Western markets • Several platforms exist in parallel e.g. RSPO (NIWG), POIG, Industry Manifesto, GAPKI, SHARP, KADIN, TFA, PIS-Agro or UNDP • Stakeholder composition and sustainability ambitions of different platforms vary • The experience of the industry to work in a multi-stakeholder setting has increased 	<ul style="list-style-type: none"> • All stakeholders are part of one national platform with the mandate to achieve sector transformation towards FQ and SQ. • The platform supports the participation of less powerful and under represented groups (local NGOs, communities, smallholders, worker representatives) in decision making. • The platform is facilitated by an organization which is trusted by all stakeholders and can interact with the government
Shared vision on Farm Quality and Sector Quality	**	<ul style="list-style-type: none"> • As many visions as platforms; legality standard ISPO, RSPO as international good practice framework, some companies and initiatives with more specific vision (GHG/peat conversion and community and worker rights) • Ongoing dialogue on how to align ISPO and RSPO • Some efforts to create a joint understanding on certain issues such as HCV, HCS, FPIC, traceability • Focus on large-scale plantations (deforestation), smallholders only recently receive more attention • Promising examples on regional level are emerging – Central Kalimantan Roadmap 	<ul style="list-style-type: none"> • The interests of national and international stakeholders and large-scale plantations and smallholders are balanced. • An aligned vision on FQ and SQ with different performance levels and step-wise approach to accomplish this; • ISPO (or step-wise approach towards ISPO) could provide a baseline and higher performance levels on different themes could be added (using RSPO as one reference).
Joint strategy towards vision, with clear KPIs	*	<ul style="list-style-type: none"> • On smallholders no joint strategy exists • Different actors have different approaches and different performance goals 	<ul style="list-style-type: none"> • Sector wide strategic plan reflects new vision and is adopted by all relevant stakeholders including the government • Clear definition of roles and responsibilities of all stakeholders • KPIs on farm quality and sector quality guide implementation

Farm quality and sector quality are not consistently monitored, and current trials focus on large-scale plantations

I. Alignment & accountability – current and desired situation (2/2)

	Score	Current situation	Desired situation
Alignment of investments, farmer support methods and technology	*	<ul style="list-style-type: none"> • There exist some pre-competitive investments to promote farm or sector quality, mostly isolated projects (IDH, PIS-Agro) • Some joint investments in knowledge development and sharing (RSPO-SHWG, HCVWG) • No streamlined approach and guidelines for farmer support 	<ul style="list-style-type: none"> • Joint investments or pre-competitive action on: <ul style="list-style-type: none"> - land registration, land use planning and monitoring - the development of training modules - capacity building program - farmer organization - provision and distribution of inputs (e.g. planting material) - provision of long-term finance
Monitoring, assurance & learning	*	<ul style="list-style-type: none"> • Limited data collection and monitoring of performance despite government requirements • Current land use monitoring efforts focus on large-scale plantations • Limited knowledge about the location, characteristics and performance of ISH • No sector wide learning based on RSPO/ISPO audit results • Some initiatives are setting up data collection and monitoring systems (IDH, Central Kalimantan Roadmap) • One Map initiative has been started and holds the potential to provide clarity on land use and planning 	<ul style="list-style-type: none"> • Different actors contribute to the monitoring of sector wide KPIs on a regional level • Smallholders are part of One Map for Indonesia and land use is monitored • Performance data is available and accessible. It is utilized to improve sector strategies and promote sector-wide learning or specific farmer support measures • Assurance mechanisms for different performance level are available and create incentives, depending on market demand

Align visions on farm and sector quality along different performance levels, develop a joint strategy for implementation and monitor progress

I. Alignment & accountability – Next steps

Sub building blocks	Next steps
Platform for sector dialogue, alignment and coordination	<ul style="list-style-type: none"> • Create/strengthen a national platform that regroups all relevant stakeholders in the Indonesian sector and ensure professional management and facilitation (could be by strengthening an existing platform) and multi-stakeholder governance
Shared vision on Farm Quality and Sector Quality	<ul style="list-style-type: none"> • Create within the platform a long-term and short-term vision for the Indonesian sector on smallholders and link this to existing frameworks (e.g. ISPO, RSPO, zero-deforestation)
Joint strategy towards vision, including clear KPIs	<ul style="list-style-type: none"> • Identify key strategies and divide ‘natural’ roles between public, private and civil society sector. Set KPIs (taking into account national and local level) to monitor progress.
Alignment of investments, technology packages and farmer support methods	<ul style="list-style-type: none"> • Develop a common technology package on Farm Quality (in line with vision) • Identify non-competitive or complementary investments in smallholder capacity building per region
Monitoring & assurance	<ul style="list-style-type: none"> • Map smallholders and assess a baseline on smallholder performance
	<ul style="list-style-type: none"> • Set up smallholder performance data management system, which includes land use monitoring
	<ul style="list-style-type: none"> • Feed back data into strategy development and share lessons learned on implementation

Efforts on traceability do not yet reach ISH, market discipline lacks to exclude worst practices and building long-term relationship with ISH is not a priority

II. Strengthening market demand – current and desired situation

	Score	Current situation	Desired situation
Product traceability	**	<ul style="list-style-type: none"> • There is increasing demand for traceability and some downstream buyers pay a premium for traceable palm oil • FFB traceability is limited, especially for independent smallholders. • Some mills experiment new systems and attempts exist to develop sector-wide systems (IDH, Central Kalimantan) 	<ul style="list-style-type: none"> • All mills can trace FFB to its origin and provide accurate information on production practices to downstream buyers of palm oil
Market alignment and discipline	**	<ul style="list-style-type: none"> • Global demand for RSPO (8% of production) does not reach independent smallholders • 60% of global CPO trade committed to traceability, zero deforestation, no peat and no conflicts but no clear approach to work with ISH is in place • A large pool of companies serving domestic or Southern markets are still willing to buy smallholder FFB without scrutinizing its origin • Market efforts can be undermined by government action to ensure the livelihood of ISH applying worst practices because no alternative solutions exist yet. 	<ul style="list-style-type: none"> • All buyers of FFB align their sourcing requirements around a clear definition of FQ and reward FQ with higher prices or other benefits. • Worst practices (deforestation, illegality, new planting on peat) and low quality (unripe fruit, dura) are gradually removed from the market by aligned sourcing and pricing procedures. • Upstream efforts are increasingly and consistently supported and incentivized by downstream buyers all over the world.
Buying practices	*	<ul style="list-style-type: none"> • Middlemen pay cash on the spot or provide an advance payment. This gives them a large advantage over outgrower schemes or cooperatives, where farmers may have to wait 2 to 4 weeks before receiving their money. • In some cases trader practices undermine existing farmer organization along which one could organize service delivery and FFB transport (side selling) • Trader networks do not create incentives for delivering high quality FFB (focus on volumes). • Terms and conditions in outgrower scheme still remain unclear to many farmers, who do not understand the different kind of deductions made on FFB payments. 	<ul style="list-style-type: none"> • Transparency in pricing and quality control allow for a healthy competition between different buyers (if present) • Pricing incentivizes high quality FFB production • Mills, cooperatives and traders, pay farmers directly, preferably on a bank account (e.g. mobile by banking) • Supply relationships are based upon fair principles (e.g. FAO Guiding principles for responsible contract farming operations).

Full market alignment to exclude worst practices and rewarding good performance

II. Strengthening market demand - next steps

Sub building blocks	Next steps
Traceability	<ul style="list-style-type: none"> • Ensure FFB traceability till Mill but gradually move to a supply shed monitoring system as basis to reward good performance and exclude works practices (incentives could be funded by private sector based upon a market share based fee, while the monitoring of performance and distribution of incentives could be organized by a specialized service provider)
Market alignment and discipline	<ul style="list-style-type: none"> • Align behind sector-wide agreement upon different levels of FQ (see vision) and worst practices by clear buying commitments (possibly on regional level)
	<ul style="list-style-type: none"> • Communicate widely the buying commitments and timeline of implementation to SH
	<ul style="list-style-type: none"> • Monitor implementation and ensure commitments are held up to
	<ul style="list-style-type: none"> • Targeted co-investment in smallholder capacity & finance
Buying practices	<ul style="list-style-type: none"> • Ensure transparency on pricing and quality assessment until farm level
	<ul style="list-style-type: none"> • Enter mutually beneficial, longer term supply relationships that promote FQ

Government regulation on land tenure, forest protection, pricing, quality and farm inputs lack consequent enforcement and do not sufficiently promote farm quality

III. Public sector governance – current and desired situation

	Score	Current situation	Desired situation
Regulation where the market fails	*	<ul style="list-style-type: none"> Local governments hand out large scale concessions without considering land rights of communities Relevant regulations are often not enforced (e.g. forest protection, land use planning, FFB quality) ISPO effectiveness regarding ISH is still unclear While the use of non-certified planting material is forbidden, there is limited control on illegal nurseries Lack of quality control of other farm inputs reaching ISH The relationship between mills and smallholders is regulated but does not always promote FQ. Monitoring of effective implementation is lacking. 	<ul style="list-style-type: none"> Communities can secure their customary land rights and use land for oil palm in suitable areas Issuing land titles on the district level is aligned with provincial land use plans which shifts further oil palm development to degraded land and away from HCS and HCV The implementation of the land use plan is effectively monitored and well performing districts are rewarded Regulation of the company - community relationship promotes FQ and SQ and is independently assessed Control of illegal nurseries and input providers
Support mechanisms by government	*	<ul style="list-style-type: none"> No government extension service is reaching ISH Fertilizer subsidies and distribution is ineffective and does not promote FQ and SQ Capacity and distribution of government provided hybrid seedlings is not sufficient to reach all smallholders Government funds and finance mechanisms for replanting are not accessed by smallholders 	<ul style="list-style-type: none"> The GOI facilitates access to long-term finance to all type of smallholders and links access to FQ and SQ The availability and affordability of hybrid planting material through public or private providers is ensured Manageable and low cost procedures are in place for ISH to gain ownership certificates over land with authentic claim A reliable road and basic services infrastructure is in place and maintained through government budgets
Market Governance	**	<ul style="list-style-type: none"> Price setting of plasma FFB at mill gate via a pricing formula which is complex and lacks transparency Whereas the formula should ensure a floor price, in praxis it is used for a ceiling price Quality requirements and their impact on FFB prices are little understood by smallholders or not transmitted by traders, regulation lacks enforcement Plasma schemes can lead to unfavorable, uncompetitive market relationships of smallholders, undermining FQ 	<ul style="list-style-type: none"> A flexible, quality based price mechanism to ensure that farmers receive a fair share of CPO revenues is in place and understood by smallholders Performance requirements for mills ensure that they remove bad quality FFB from their supply chains

The government should improve its land use planning and enforcement and regulate the company-smallholder relationship and input sector to promote farm quality

III. Public sector government – Next steps

Sub building blocks	Next steps
Regulation where the market fails	<ul style="list-style-type: none"> • Make sure that central and local government land use plans are aligned and spare HCV and HCS areas from oil palm development while providing opportunities for local communities
	<ul style="list-style-type: none"> • Develop procedures to re-settle farmers who ignored land classification and provide means to reclassify land based on the current land cover
	<ul style="list-style-type: none"> • Enforce control on illegal seedling nurseries and other agro-inputs
	<ul style="list-style-type: none"> • Review of Plantation Act to ensure that it promotes FQ and SQ by effectively controlling the company community relationship
Support mechanisms by government	<ul style="list-style-type: none"> • Abolish subsidies on fertilizers for oil palm smallholder and reallocate budget to increase knowledge of smallholders on fertilizer and hybrid seedling use
	<ul style="list-style-type: none"> • Provide simple and efficient procedures for farmers to formalize their land use rights
	<ul style="list-style-type: none"> • Invest in public goods like road infrastructure, R&D and basic services in rural communities to ensure access to markets and rural development
Market Governance	<ul style="list-style-type: none"> • Revise the pricing mechanism for FFB based on sound stakeholder consultation to develop a transparent mechanism that promotes quality and efficiency
	<ul style="list-style-type: none"> • Monitor the implementation of the pricing mechanism and its effectiveness to promote quality

A large and increasing share of smallholders in unorganized, impeding efficient and fair service provision, FFB trade and monitoring

IV. Organizing the production base – current and desired situation

	Score	Current situation	Desired situation
Effective producer organization for the service market	*	<ul style="list-style-type: none"> • Examples of professional outgrower schemes exist which ensure high quality service provision, often in cooperation with CPO mills • Many outgrower schemes failed to add value and collapsed • ISH, if at all, are weakly organized. They are organized around traders or investors or can be members of weak cooperative for limited benefits. • Some representative organizations exist, e.g. SPKS (farmer union) but their capacity to provide services is limited. • Some NGO projects organize and support farmers (donor driven), sometimes for certification. 	<ul style="list-style-type: none"> • Farmers are organized in several ways to organize service delivery. Via: <ul style="list-style-type: none"> • Cooperatives; strong enough to provide its members with the necessary services • Outgrower schemes; Mills reach out more actively to deliver services to ISH (including ex. plasma). • Service provision networks; oil palm cultivation generates sufficient returns to pay for service delivery. This creates a market for commercial service providers • Specialized service providers which service SH • Membership to organizations and access to its services depend on farmer performance (exclude worst practices)
Effective producer organization for the product market	*	<ul style="list-style-type: none"> • In the better outgrower schemes, cooperatives collect and transport FFB to a mill on a regular and efficient basis and communicate FFB quality to farmers. • In poor performing outgrower schemes, FFB collection is irregular or absent, farmers are unaware of pricing and quality and may be exploited by unfair practices (this promotes side-selling by farmers). • ISH are generally selling to FFB traders which can provide important services but often do not promote FQ and sometimes exploit farmers. • Traders usually have delivery contracts with CPO mills and use a network of agents to secure supply. 	<ul style="list-style-type: none"> • The FFB market is organized upon transparent, stable and mutual beneficial supply relationships promoting FQ. Farmers can access the market of their choice, creating healthy competition between buyers for quality FFB • The organization of FFB trade takes into account optimal harvesting cycles • The organization of FFB trade allows to communicate quality performance back to each smallholder • Well performing farmer organizations can invest in CPO mill to add value

Strengthen existing organizations or set-up new ones around potential service provision and FFB trade networks

IV. Organizing the production base – next steps

Sub building blocks	Next steps
Effective producer organization for the service market	<ul style="list-style-type: none"> • Based on sector strategy, identify effective organization models for service market and invest in promotion of those models (possibly on regional level)
	<ul style="list-style-type: none"> • Promote transparency in existing structures (trader networks, plasma) and ensure that organization promotes FQ
Effective producer organization for the product market	<ul style="list-style-type: none"> • Communicate benefits of farmer organization on local level and promote the formation of farmer groups
	<ul style="list-style-type: none"> • As part of service provision (TA) provide and implement guidelines for good management of farmer groups

There is a structural lack in service providers, despite potential farmer capacity to pay for services

V. Organizing service sector – current and desired situation (1/2)

	Score	Current situation	Desired situation
Technical assistance	*	<ul style="list-style-type: none"> • There is a large unmet need for TA. • Public extension services do not have the capacity to provide TA to the large number of ISH • TA is part of some plasma schemes and plasma cooperatives sporadically continue TA services • No availability of private service providers, some NGOs with donor funding • No TA by companies to ISH because of lack of direct relationship and business case 	<ul style="list-style-type: none"> • Sector wide TA packages for incremental improvement of farm management with sufficient guidance for local adaptation are available • A viable business case for service providers, cooperatives, trader companies or companies to provide TA to ISH exists • TA is bundled with inputs and finance of inputs (and possibly market access). • TA is also available for other food/cash crops, general household economics and group management. • TA is delivered in step wise programs which require improvements in FQ. Farmers not implementing FQ practices are eventually excluded.
Input provision	**	<ul style="list-style-type: none"> • Lack of certified seedlings and competition from illegal seedlings. • Subsidized fertilizers are available to organized farmers, but often undermine FQ (wrong timing, limited types). • Challenges in accessing high quality fertilizers at affordable prices. • Low return of empty fruit bunches (EFB) to smallholder fields 	<ul style="list-style-type: none"> • All farmers are aware of the business case of optimizing input use and the risk of using uncertified seedlings • Inputs are provided in combination with TA and finance where needed • Above mentioned networks (outgrower schemes, cooperatives, trader networks or specialized service providers) provide high quality inputs on commercial basis • Improved FQ performance provides preferential access to inputs • EFB is returned to smallholder fields where economically viable

There is a sector-wide lack of access to long-term finance for smallholders to rehabilitate or replant plantations

V. Organizing service sector – current and desired situation (2/2)

	Score	Current situation	Desired situation
Financing	**	<ul style="list-style-type: none"> • Agriculture and palm oil has large, widely untapped potential for financial investments (business case of rehabilitation and replanting). Only 5% of lending goes to agricultural sector • ISH however often cannot access finance due to lack of land titles as collateral and financial literacy • High transaction cost , especially in remote areas, and risk to provide finance to ISH • Banks are required to have 20% share of their assets in micro-lending and SME finance • IFC-BTPN partnership for agri finance • PIS-Agro initiative for agri finance • ISH demand for finance often met by middle men with less formal requirements than banks • PSH are financed with support from CPO mill • Large credit unions exist in rural Indonesia and hold the potential to provide finance for agricultural investments if appropriate products can be developed • High opportunity cost for conserving forest and ecosystems where farmer have land use rights over HCS or HCV areas 	<ul style="list-style-type: none"> • Farmers have access to short, mid and long-term finance (based upon more flexible rules on collateral but more strict rules on FQ). • Finance is delivered via above mentioned organizations (cooperatives, outgrower schemes and service delivery networks) or individually to smallholders at affordable rates. • Finance is accompanied by technical assistance on GAP and viable business models to invest • The choice for accessing short and mid-term finance of ISH is increased. Increasingly banks and micro-finance institutions offer products in the agri-sector and provide alternatives to middlemen • The government and donors facilitate availability of mid- and long-term financing. An option is to set-up a industry guarantee fund linked to a loan wholesale market (as proposed by IDH). • Access to finance is facilitated by performance on FQ and worst practices disqualify farmers to access finance • Align climate finance with agricultural finance to incentivize FQ / SQ on the landscape /regional level

Develop the business case for improved practices and inputs at farm level and set-up (semi-) commercial service providers

V. Organizing service sector – next steps

Sub building blocks	Next steps
Technical assistance	<ul style="list-style-type: none"> • Develop and promote the business case for improved practices and inputs (linked to different levels of FQ and national technology package)
	<ul style="list-style-type: none"> • Support the set-up of (semi-) commercial service providers (e.g. farmer support centers) based on demand. • Ensure public TA where there is no business case for (semi)commercial or market driven provision
	<ul style="list-style-type: none"> • Link TA with provision of inputs and finance
Input provision	<ul style="list-style-type: none"> • Assess current availability of inputs and identify priority areas to improve access
	<ul style="list-style-type: none"> • Promote commercial input provision (seedlings and fertilizer) in priority areas by creating incentives and market information. Ensure that input provision is linked to FQ.
	<ul style="list-style-type: none"> • Where necessary expand public investment in nurseries to provide high quality seedlings
	<ul style="list-style-type: none"> • Create incentives to return EFB to smallholder plantations
Finance	<ul style="list-style-type: none"> • Make an inventory of expected financing need for replanting and rehabilitation
	<ul style="list-style-type: none"> • Promote more active engagement of financial sector in catering smallholder needs
	<ul style="list-style-type: none"> • Set-up a sector-wide finance vehicle for long-term finance needs (including guarantee fund)

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Rapid transformation of the market will affect smallholders but initiatives to improve their performance on a large scale are lacking

Main conclusions of sector analysis on the current status

Sector alignment & accountability

- Multiple platforms exist, but fail to create a joint vision and to align investments to promote smallholder performance, leading to certain patches of sustainability without landscape impacts
- Farm quality and sector quality are not consistently monitored, and current trials focus on large-scale plantations.

Public sector governance

- Government regulation on land tenure, forest protection, pricing, quality and farm inputs lack consequent enforcement and do not sufficiently promote farm quality

Organization of the production base

- A large and increasing share of smallholders in unorganized impeding efficient and fair service provision, FFB trade and monitoring of practices

Strengthening of market demand

- Increased efforts in traceability do not yet reach ISH
- Market discipline lacks to exclude worst practices
- Building long-term relationship with ISH is not a priority

Strengthening the service sector

- There is a structural lack in service providers, despite potential farmer capacity to pay for services
- There is a sector-wide lack of access to long-term finance for smallholders to rehabilitate or replant plantations

The sector needs to align itself behind a common agenda, invest in service provision and to materialize the business case for farm quality

Recommendations per building block for sector transformation

Develop a common vision for FQ with a clear business case and create national buy-in

- Establish new or support existing national platform for developing a vision on FQ and SQ for oil palm smallholders with broad support from public, private stakeholders and civil society. Align vision on good performance and worst practices (deforestation, peat, burning, legality) with objectives of existing initiatives (ISPO, New York Declaration, REDD+ Agency, RSPO, UNDP, SHARP)
- Develop a strategy and KPI's and clear time horizons for transforming the smallholder sector with clear roles, responsibilities and commitments by all stakeholders involved (responsibility for implementation to be transferred to provincial / district level)
- Develop a monitoring system to track KPIs at farm and sector level

Strengthen land tenure system and invest in public goods

- Develop simple procedures for land registration
- Ensure alignment and enforcement of central and local government land use plans (protect forests and community land)
- Enforce control on illegal seedling nurseries and other agro-inputs
- Review of Plantation Act to ensure that it promotes FQ and SQ by effectively controlling the company community relationship
- Incentivize good performing districts

Organization of independent smallholders

- Map existing smallholder farms, develop producer database and identify hotspots (illegal land use)
- Strengthen existing or create new structures around service delivery and potentially FFB trade (service provider networks, cooperatives, FFB trader networks, outgrower schemes)
- Identify and promote alternative livelihood strategies for localities which disqualify for FQ.

Reward good performance and exclude works practices

- Ensure that price rewards for FFB quality reach the farmer
- Invest in FFB traceability till Mill but gradually move to a supply shed monitoring system as basis to reward good performance and exclude works practices
- Align procurement practices with sector vision
- Invest in mutual beneficial long-term supply relationships

Ensure that high quality service provision is available for ISH to achieve farm quality

- Invest in the presence of sufficient licensed seedling nurseries
- Promote (semi-) commercial service providers (e.g. farmer support centers)
- Develop a multi-stakeholder finance facility which finances and reduces risks of service provision and farm investments (e.g. Via independent providers or CPO mill) – focus on mid and long-term investment
- Promote more active engagement of financial sector in catering smallholder needs

Priority steps to drive the transformation of oil palm smallholders in Indonesia towards sustainability

Priority steps		Timelines	Who involved
Alignment & accountability	Identify platform that can facilitate sector wide vision formulation on smallholder development (or create a new platform that can include full sector)	Month 1-6	KADIN? NY-Declaration signatories?
	Facilitate a common understanding of FQ and SQ with different levels of performance and a set of unacceptable practices, building on existing systems and commitments	Month 6-12	Moratorium signatories?
	Develop a national strategy to promote FQ and SQ with commitments of stakeholders and KPIs in a clear timeframe and define how certain components should be translated to provincial level	Month 12-24	SPKS? Apkasindo? MoA? SHARP? forerunner provincial governments? RSPO? ISPO?
	Develop a monitoring system to track KPIs at farm and sector level.	Month 12-24	
Market demand	Supply chain actors actively communicate to smallholders their sourcing commitments, including farm quality standards and incentive mechanism	Year 3-10	Industry
	Mills invest in FFB traceability but gradually move to a supply shed monitoring system as basis to reward good performance and exclude worst practices	Year 3-10	CPO Mills, local government, specialized service providers
Public governance	Promote improvement/ enforcement of land use plans by the government, including protection of forest and community land	Year 1-5	BPN. Forestry, provincial and district governments
	Develop simple procedures for land registration and develop a support facility to producers	Year 1-5	
Org. of prod. base	Set up a capacity building program for existing farmer groups and set-up professional service provider networks to promote farm quality by improved service delivery	Year 3-10	Service providers, industry
Service provision	Develop national training curriculum based upon different levels of performance in farm quality	Year 2	Platform, research, companies, service providers
	Design business models for professional service provision (for cooperatives, independent service providers, mills and FFB traders)	Year 2	
	Approach banks / financial institutions to develop financial products which supports service provision and farmer investments in rehabilitation and replanting	Year 1-10	Platform

Five potential ways for VSS to deliver value in the sustainable market transformation model

Potential added value of VSS per building block



I. Sector alignment & accountability

- Manage sector-wide national multi-stakeholder platform to align and coordinate
- Provide input in definition of Farm Quality
- Develop guidance on how to step up from Farm Quality levels to their standards
- Developing standards on quality of service delivery
- Collect, analyze and report data to measure progress on KPIs and impacts (audit data could be part of this) / trace sector wide investments
- Provide additional assurance on demand (e.g. could be on a geographical basis or per supply chain)



III. Public sector governance

- Advocate for complementary regulation and support



IV. Organization of the production base

- Develop group management models that promote FQ and enable monitoring (&assurance)



II. Strengthening of demand

- Implement a sector wide traceability system (which should link to the monitoring system)
- Regulate B2B and consumer claims & communication



V. Organization of the service sector

- Redirect industry fees from cash premiums to investments in capacity building
- Capacity building tools

Farm quality can be improved via a set of extension modules and additional services, but also requires public action

Farmer extension modules:

Good agricultural practices / rehabilitation/ replanting

Basic administration & business skills

Legal vs. illegal expansion, HCV /HCS and land title registration

Labor practices

Group management

ISPO standard

RSPO standard

Key public action:

Forest & community land protection

Control quality of farm inputs

- Ensure access to block by all-weather road
- Ensure access by foot/wheelbarrow to every palm
- Ensure understanding of technical processes for plantation management
- Perform regular weeding of palm circles
- Apply regular fertilizer inputs
- Perform regular pruning
- Perform regular harvesting
- Ensure prompt delivery of FFB to mill
- Ensure communication with CPO mill about grading penalties

Additional services:

Leaf or soil analysis to optimize fertilizer needs

Production & distribution of hybrid seedlings

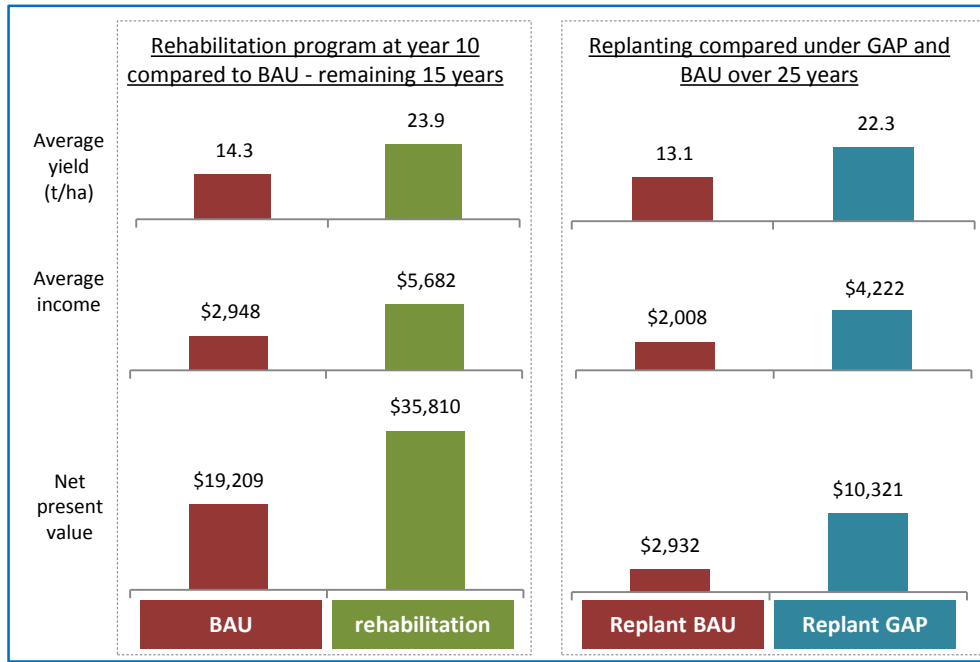
Distribution of fertilizers (incl. EFB)

Harvesting & FFB transport services

Group scheme/ ICS management

Finance and saving

There is a clear business case for GAP through rehabilitation and replanting



Business as usual - BAU

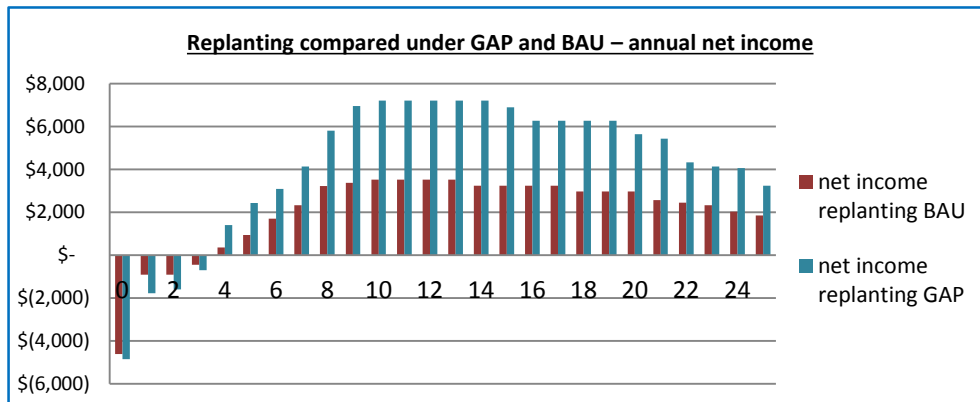
- BAU reflects the current performance of smallholder farms (based on IFC 2013)
- The yield scenario reaches 13.1 ton / ha on average over the 23 productive years
- Average OER is assumed to reach 17% and factors in on the FFB price
- The average FFB price is USD 109.- / ton (IDR 1,307 / kg)

GAP through rehabilitation (year 10)

- Rehabilitation is a farm intervention to bring low performing farms up to good practices (GAP)
- Intensive fertilizer program in the year of intervention to restore nutrients
- Accompanied by capacity building on good agricultural practices and organization
- Intervention takes place in year 10 (average age of palms)
- Cost of the intervention – USD 374.- / ha
- Additional operational cost at farm level – USD 438.- / ha / year (over 15 years after rehabilitation program)
- The average FFB price is USD 120.- / ton (IDR 1,440 / kg) as OER is increased to 19%

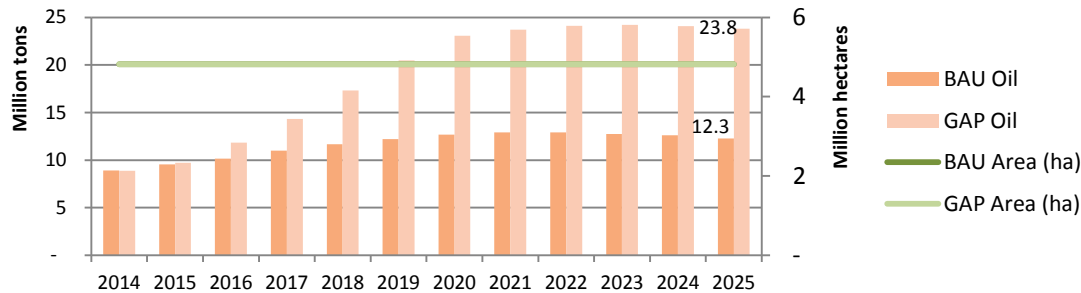
GAP through replanting (year 0)

- Replanting oil palms which have passed their most productive years (after age of 25)
- For the replanting scenario GAP are applied throughout
- Additional cost for replanting in year of planting – USD 833.- / ha (additional to planting cost of GAP)
- Additional operational cost at farm level – USD 395.- / ha / year (over 25 year lifecycle of palms)
- The average FFB price is USD 122.- / ton (IDR 1,460 / kg) as OER is increased to 20.6%



Investing in smallholder GAP could increase oil production to a equivalent of 4.5 million ha by 2025

Oil palm production under BAU and GAP when area expansion stops



- If no area expansion takes place for BAU and GAP scenario, under BAU 11.5 mio tons less palm oil could be produced when compared to GAP
- 4.5 mio ha additional land would need to be planted with oil palm by 2025 to make up for this loss in palm oil under a BAU scenario

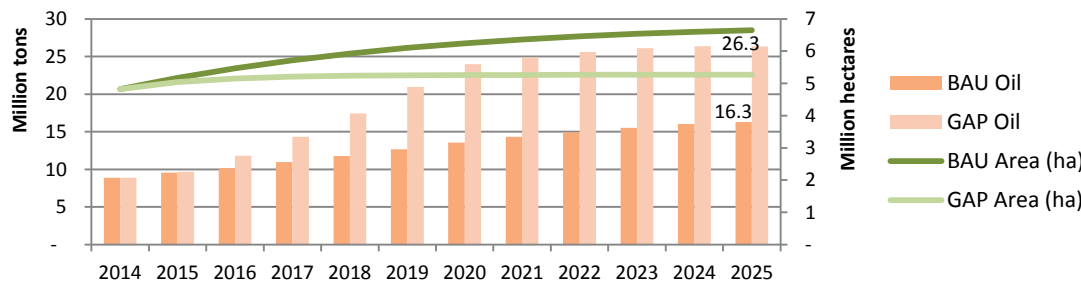
Area expansion scenarios

- Planted area by smallholders till 2013 based on government figures (BPS)
- Baseline growth is the average annual growth over last 10 years: 9%
- Under a modest expansion scenario, area growth is reduced by 50% per year from 2015 onwards
- Under a faster expansion scenario, area growth is reduced by 20% per year from 2015 onwards

Yields and interventions

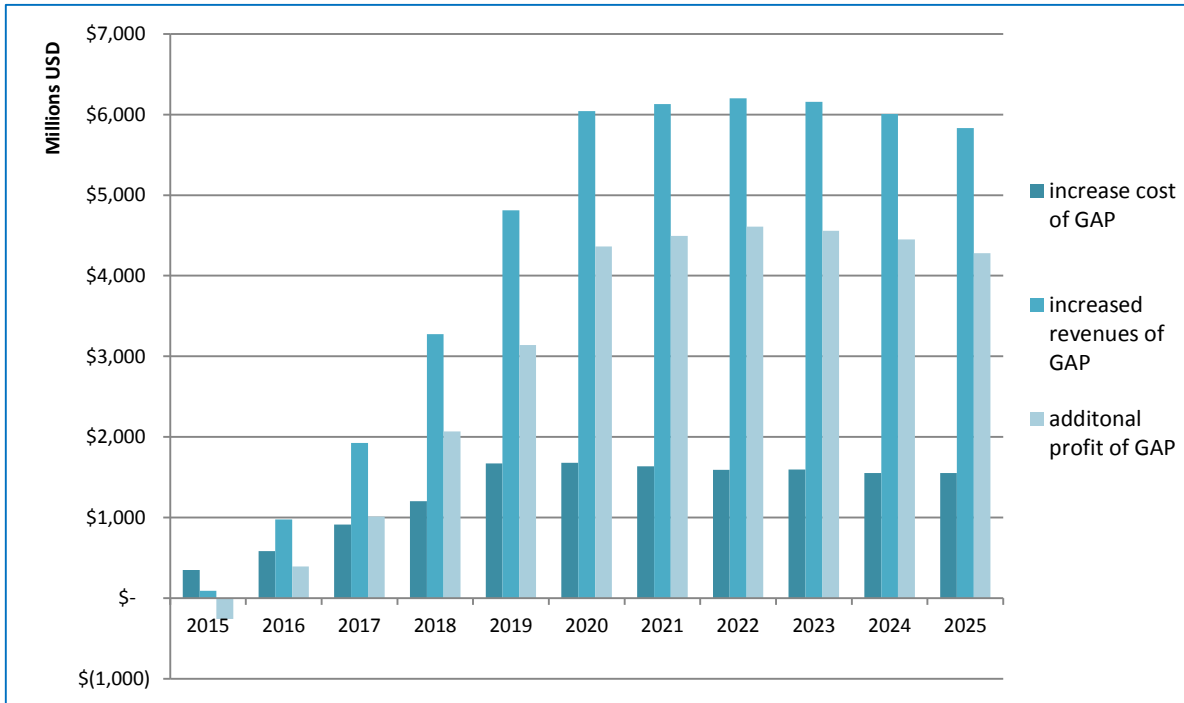
- Average age of palms 10 years
- Yields and OER correspond with BAU, rehabilitation and replanting figures (see business case slide)
- BAU:
 - At BAU scenario replanting takes place at palm age of 30 years
 - BAU yields continue to decline after 25 and push down average BAU yield to 12.8 ton / ha and OER to 16.7%
- GAP:
 - In GAP scenario replanting takes place at palm age of 26 years
 - 20% of total area (at any age group) rehabilitated each year, starting in 2016 in GAP scenario
 - FFB yields increase to an average of 22 ton / ha after rehabilitation
 - OER increases to an average of 19% after rehabilitation
 - Replanting will further increase OER to reach an average OER of 20.6%

Oil palm production under BAU and GAP when area expansion continues at modest and faster scenario



- Under a modest scenario for area expansion, 26.3 mio tons of palm oil can be produced on 5.3 mio hectares of land by 2025 when applying GAP
- When BAU is applied under a faster scenario for area expansion, 10 mio tons palm oil less could be produced
- Applying GAP and modest are a growth increases oil output by 60% requires 1.4 mio hectare less land when compared with BAU at faster area expansion

A sector wide program to support rehabilitation and replanting of all smallholder farms is a massive but profitable investment



Inputs Investment Scenario

- Yield figures, OER and FFB prices based on GAP and BAU scenario (see slide on business case)
- For GAP modest area expansion is assumed, for BAU faster area expansion (see area expansion scenarios)
- Rehabilitation and replanting as discussed (see yield and intervention)
- Field cost of BAU (av. 30 yr.) – 340.- USD / ha
- Field cost of GAP (av. 25 yr.) – 564.- USD / ha
- Increased field cost of GAP – 172- USD / ha
- Harvesting and transport – 21.- USD / ton
- Additional field cost of replanting – 833.- USD / ha
- Cost of rehabilitation program - 374.- USD / ha
- Cost of training at replanting – 117.- USD / ha
- Discount rate 15%
- No financing cost taken into account
- No financing of income during years with negative cash flow

Key findings

- The total necessary investment for the interventions and increased operational cost at farm level over 10 years sum up to 13.85 billion USD
- 1.9 billion USD of total cost are for the intervention (rehabilitation program over 4.8 mio hectare and replanting training for 300'k farmers)
- 12 billion of total investment are increase operational cost at farm level
- 33.6 billion USD of additional profits at farm level are generated through the investment
- The Net Present Value of the total investment (2016-2025) is 14.2 billion USD
- To avoid increased pressure for expansion of area under oil palm through the improved business case, the intervention needs to be accompanied by measures to keep worst practices of the market (for example forest protection). The cost of those measures are not included in the model
- The model is highly sensitive to the cost of fertilizer and labor as well as the palm oil price

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Appendix – the Sustainable Sector Scorecard



1. Sector alignment & accountability (1/2)

Sustainable Sector Scorecard

	Description	*	**	***
Platform for sector dialogue, alignment and coordination	<ul style="list-style-type: none"> Representation of all major stakeholders in the sector National buy-in and balanced voice different stakeholders Management at arm's length from government – though with government as key stakeholder Systems of checks & balances Clear roles & responsibilities Commitment of resources Strong leadership and facilitation 	No platform exists.	<ul style="list-style-type: none"> A platform exists, but not all crucial stakeholders participate / several platforms exist in parallel. 	<ul style="list-style-type: none"> Platform exists which includes all major relevant stakeholders.
Shared vision and interest: on Farm Quality and Sector Quality	<ul style="list-style-type: none"> With minimum & aspiration levels. 	<ul style="list-style-type: none"> No actors in the sector promote sustainability or only very isolated activities. 	<ul style="list-style-type: none"> Strong vision exists, but not shared / sharing of weak vision. Different actors promote different concepts of FQ, lower company commitments undermine strong vision. 	<ul style="list-style-type: none"> Yes, the sector is fully aligned on a strong vision for FQ and SQ.
Joint strategy towards vision, including clear KPIs	<ul style="list-style-type: none"> Including clearly defined objectives and KPIs. Includes a long-term vision with sequenced milestones. KPIs need to be meaningful, measurable. 	<ul style="list-style-type: none"> No strategy in place. 	<ul style="list-style-type: none"> Some strategy exist, but is either weak or not joint (different actors follow different strategies to reach their sustainability objectives of different dimension. 	<ul style="list-style-type: none"> Clear, joint strategy of the steps to be taken to reach FQ and SQ and clear roles and responsibilities as well as commitments of different stakeholders.

1. Sector alignment & accountability (2/2)

Sustainable Sector Scorecard

	Description	*	**	***
Alignment of investments, technology packages and farmer support methods	<ul style="list-style-type: none"> Investments made in the sector are aligned across stakeholder groups (around farm and sector quality and how to achieve that), to reduce duplication in effort and improve efficiency in allocation of funds and effectiveness of joint efforts. 	<ul style="list-style-type: none"> No alignment of investments in farmer support. 	<ul style="list-style-type: none"> Some actors align investments and support strategies . 	<ul style="list-style-type: none"> All /most investments and support strategies are aligned.
Monitoring, assurance and learning	<ul style="list-style-type: none"> Monitor to measure progress on FQ and SQ KPIs, to measure impacts and to facilitate sector wide learning. Additional assurance could be integrated if there is a demand for it. 	<ul style="list-style-type: none"> No system in place to monitor the implementation and success of a sector wider strategy. 	<ul style="list-style-type: none"> Scattered systems exist, but not wide-spread or not efficient enough. Primary focus on assurance not on improvement of sector strategy or farmer performance. 	<ul style="list-style-type: none"> There is an efficient and widespread monitoring system in place (with additional assurance options if required). Monitoring results are used to promote learning at sector and farm level

2. Strengthening of demand

Sustainable Sector Scorecard

	Description	*	**	***
Market alignment & discipline	<ul style="list-style-type: none"> Consistent enforcement of vision on farm and sector quality by all market players in rewarding best performers and excluding worst practices. 	<ul style="list-style-type: none"> There is no agreement between companies on quality purchasing and discrimination of worst practices. 	<ul style="list-style-type: none"> Some companies implement quality purchasing and discrimination of worst practices. 	<ul style="list-style-type: none"> There exist agreements between the major companies in certain landscapes/supply sheds of companies on quality purchasing and discrimination of worst practices. Implementation is monitored.
Buying practices	<ul style="list-style-type: none"> Companies compete to become buyer of choice through procurement practices (reliability, payment terms, transparency) that reflect demand for sustainability. 	<ul style="list-style-type: none"> Buying practices that do not favor FQ. 	<ul style="list-style-type: none"> Some companies implement buying practices favor FQ through reliability, transparency, capacity building etc. 	<ul style="list-style-type: none"> Buying practices adopted sector-wide, and favor FQ on a large scale.
Product traceability	<ul style="list-style-type: none"> Ensuring products can be traced back to the farm on which they were grown. Requires tracking and documentation of some kind (and often for segregation to be built into the system). 	<ul style="list-style-type: none"> Traceability systems not in place or blocked by market regulation. 	<ul style="list-style-type: none"> Traceability only in place for a limited number of niche chains. 	<ul style="list-style-type: none"> Traceability widely implemented in the sector or replaced by monitoring based systems

3. Public sector governance

Sustainable Sector Scorecard

	Description	*	**	***
Regulation	<ul style="list-style-type: none"> Where the market fails to remove poorest quality and worst practices. 	<ul style="list-style-type: none"> No, many cases where sector regulation falls short or is even counterproductive to realize market transformation. 	<ul style="list-style-type: none"> Some good policies in place, but poor enforcement . 	<ul style="list-style-type: none"> In general the right regulation exists and is effectively enforced, removes commodities produced worst quality/illegal practice from the market.
Support mechanisms by government	<ul style="list-style-type: none"> Support/subsidies to obtain inputs, research into agricultural practices, crop types, disease etc, infrastructure, basic services (water provision etc), credit and finance. 	<ul style="list-style-type: none"> Lack of services and infrastructure (R&D, capacity building, energy, water, roads, grades and standards, contract oversight) put whole sector at a competitive disadvantage. 	<ul style="list-style-type: none"> Services and infrastructure available only to elite farmers or well served areas. 	<ul style="list-style-type: none"> Basic services and infrastructure in place and accessible to majority of producers.
Market governance	<ul style="list-style-type: none"> Overall sector and farm quality can be raised through regulation of supply, demand, transaction systems, price and quality e.g. <ul style="list-style-type: none"> Via minimum prices Buffer stock management Marketing boards Auction systems Commodity exchanges 	<ul style="list-style-type: none"> Counterproductive measures to regulate the market and maintain sufficient value at the producer base. 	<ul style="list-style-type: none"> Some good and some bad measures / lack of some measures. 	<ul style="list-style-type: none"> Market governance is either not needed or effective in creating the right economic environment, capture value at the production base.

4. Organization of the production base

Sustainable Sector Scorecard

Description	*	**	***	
Effective Producer organization for service market	<ul style="list-style-type: none"> The organizational model that enables efficient delivery of high quality extension, inputs and finance 	<ul style="list-style-type: none"> Producers are not organized in any way to ensure effective access to a high quality and competitive service market. The service market is not organized in a way to effectively serve a large number of unorganized farmers. 	<ul style="list-style-type: none"> While some effective organization models that allow producers to access competitive service markets exist, still many are facing monopolistic service markets or are trapped in trading relationships. 	<ul style="list-style-type: none"> Farmers are well organized and have access to competitive, high quality service markets. Alternatively the service market is organized in such a way to reach out to unorganized farmers and provide them with high quality services at a competitive price.
Effective producer organisation for product market	<ul style="list-style-type: none"> The organizational model that allows for efficiency in supply chains, rewarding of quality and capturing sufficient value at the production base to re-invest 	<ul style="list-style-type: none"> Farmers have no choice where to sell their produce and their lack of market power leaves little room to invest in their farms. 	<ul style="list-style-type: none"> Larger scale and/or better capitalized farmers are effectively organized to ensure access to a remunerative product market which rewards quality and leads to efficiency in the supply chain. 	<ul style="list-style-type: none"> Most farmers are organized in such a way that they can access to a remunerative product market which rewards quality and leads to efficiency in the supply chain as well as sufficient value captured at the production base to invest in farm quality.

5. Organization of the service sector

Sustainable Sector Scorecard

	Description	*	**	***
Technical assistance	<ul style="list-style-type: none"> • Good quality extension services are provided to producers to enable the achievement of farm quality, rewards good performance and excludes worst practices. • The deliverable model is sustainable, accessible, demand driven, participatory, consistent, continuous, available, and bundled. 	<ul style="list-style-type: none"> • Sector is not capable of delivering basic TA. 	<ul style="list-style-type: none"> • Sector delivers some TA, but not as driver for FQ or TA only reaches a very limited number of farmers. 	<ul style="list-style-type: none"> • Sector is able to deliver different levels of TA driving FQ and reaches out to a large proportion of the farmers in need for TA.
Input provision	<ul style="list-style-type: none"> • Input provision supports farmers in producing farm quality. The deliverable model is sustainable, accessible, demand driven, consistent, continuous available, bundled. 	<ul style="list-style-type: none"> • Sector is not capable of delivering basic inputs or inputs face quality and authenticity issues. 	<ul style="list-style-type: none"> • Sector delivers some quality input provision, but not as driver for farm quality or the services only are available to a limited amount of farmers. 	<ul style="list-style-type: none"> • Sector is able to efficiently/competitively deliver quality inputs in ways that are adapted to smallholder farms, driving FQ.
Financing	<ul style="list-style-type: none"> • Availability, accessibility and relevance of short, mid and long term credit to smallholders necessary to support investments in FQ. 	<ul style="list-style-type: none"> • No formal provision of affordable finance from value chain, banks, warehouse receipts, producer organizations or microfinance base. 	<ul style="list-style-type: none"> • Formal finance only available to large farms with sufficient collateral. 	<ul style="list-style-type: none"> • The financial /private sector provides finance in a competitive and inclusive way, with products adapted to the smallholder majority.